111th CONGRESS 2d Session

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To improve compliance with mine and occupational safety and health laws, empower workers to raise safety concerns, prevent future mine and other workplace tragedies, establish rights of families of victims of workplace accidents, and for other purposes.

# IN THE SENATE OF THE UNITED STATES

Mr. HARKIN (for himself, Mrs. MURRAY, and Mr. ROCKEFELLER) introduced the following bill; which was read twice and referred to the Committee on

# A BILL

- To improve compliance with mine and occupational safety and health laws, empower workers to raise safety concerns, prevent future mine and other workplace tragedies, establish rights of families of victims of workplace accidents, and for other purposes.
  - 1 Be it enacted by the Senate and House of Representa-
  - 2 tives of the United States of America in Congress assembled,

# **3** SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

4 (a) SHORT TITLE.—This Act may be cited as the

5 "Miner Safety and Health Act of 2010".

- 6 (b) TABLE OF CONTENTS.—The table of contents for
- 7 this Act is as follows:

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- Sec. 1. Short title; table of contents.
- Sec. 2. References.

#### TITLE I—ADDITIONAL INSPECTION AND INVESTIGATION AUTHORITY

- Sec. 101. Independent accident investigations.
- Sec. 102. Subpoena authority and miner rights during inspections and investigations.
- Sec. 103. Designation of miner representative.
- Sec. 104. Additional amendments relating to inspections and investigations.

#### TITLE II—ENHANCED ENFORCEMENT AUTHORITY

- Sec. 201. Significant and substantial violations.
- Sec. 202. A pattern of recurring noncompliance or accidents.
- Sec. 203. Injunctive authority.
- Sec. 204. Revocation of approval of plans.
- Sec. 205. Challenging a decision to approve, modify, or revoke a coal or other mine plan.

#### TITLE III—PENALTIES

- Sec. 301. Civil penalties.
- Sec. 302. Civil and criminal liability of officers, directors, and agents.
- Sec. 303. Criminal penalties.
- Sec. 304. Commission review of penalty assessments.
- Sec. 305. Delinquent payments and prejudgment interest.

#### TITLE IV—WORKER RIGHTS AND PROTECTIONS

- Sec. 401. Protection from retaliation.
- Sec. 402. Protection from loss of pay.

#### TITLE V—MODERNIZING HEALTH AND SAFETY STANDARDS

- Sec. 501. Pre-shift review of mine conditions.
- Sec. 502. Rock dust standards.
- Sec. 503. Atmospheric monitoring systems.
- Sec. 504. Technology related to respirable dust.
- Sec. 505. Refresher training on miner rights and responsibilities.
- Sec. 506. Authority to mandate additional training.
- Sec. 507. Certification of personnel.

#### TITLE VI—ADDITIONAL MINE SAFETY PROVISIONS

- Sec. 601. Definitions.
- Sec. 602. Assistance to States.
- Sec. 603. Black lung medical reports.
- Sec. 604. Reporting requirements regarding coal or other mine safety.

# TITLE VII—AMENDMENTS TO THE OCCUPATIONAL SAFETY AND HEALTH ACT

- Sec. 701. Enhanced protections from retaliation.
- Sec. 702. Victims' rights.
- Sec. 703. Correction of serious, willful, or repeated violations pending contest and procedures for a stay.

Sec. 704. Conforming amendments.

Sec. 705. Civil penalties.

Sec. 706. Criminal penalties.

Sec. 707. Penalties.

Sec. 708. Effective date.

# 1 SEC. 2. REFERENCES.

Except in title VII and as otherwise expressly provided, whenever in this Act an amendment is expressed as an amendment to a section or other provision, the reference shall be considered to be made to a section or other provision of the Federal Mine Safety and Health Act of 1977 (30 U.S.C. 801 et seq.).

# 8 TITLE I—ADDITIONAL INSPEC-

# 9 TION AND INVESTIGATION 10 AUTHORITY

# 11 SEC. 101. INDEPENDENT ACCIDENT INVESTIGATIONS.

(a) IN GENERAL.—Section 103(b) (30 U.S.C.
813(b)) is amended by striking "(b) For the purpose" and
inserting the following:

15 "(b) Accident Investigations.—

- 16 "(1) IN GENERAL.—For all accident investiga17 tions under this Act, the Secretary shall—
- "(A) determine why the accident occurred;
  "(B) determine whether there were violations of law, mandatory health and safety
  standards, or other requirements, and if such
  violations are found, issue citations and penalties, and in cases involving possible criminal

1	actions, refer such matters to the Attorney
2	General; and
3	"(C) make recommendations to avoid any
4	recurrence.
5	"(2) INDEPENDENT ACCIDENT INVESTIGA-
6	TIONS.—
7	"(A) IN GENERAL.—There shall be, in ad-
8	dition to an accident investigation under para-
9	graph $(1)$ , an independent investigation by an
10	independent investigation panel (referred to in
11	this subsection as the 'Panel') appointed under
12	subparagraph (B) for—
13	"(i) any accident involving 3 or more
14	deaths; or
15	"(ii) any accident that is of such se-
16	verity or scale for potential or actual harm
17	that, in the opinion of the Secretary of
18	Health and Human Services, the accident
19	merits an independent investigation.
20	"(B) Appointment.—
21	"(i) IN GENERAL.—As soon as prac-
22	ticable after an accident described in sub-
23	paragraph (A), the Secretary of Health
24	and Human Services shall appoint 5 mem-
25	bers for the Panel required under this

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1	paragraph from among individuals who
2	have expertise in accident investigations,
3	mine engineering, or mine safety and
4	health that is relevant to the particular in-
5	vestigation.
6	"(ii) CHAIRPERSON.—The Panel shall
7	include, and be chaired by, a representative
8	from the Office of Mine Safety and Health
9	Research, of the National Institute for Oc-
10	cupational Safety and Health (referred to
11	in this subsection as NIOSH).
12	"(iii) Conflicts of interest.—
13	Panel members, and staff and consultants
14	assisting the Panel with an investigation,
15	shall be free from conflicts of interest with
16	regard to the investigation, and be subject
17	to the same standards of ethical conduct
18	for persons employed by the Secretary.
19	"(iv) Composition.—The Secretary
20	of Health and Human Services shall ap-
21	point as members of the Panel—
22	"(I) 1 operator of a mine or indi-
23	vidual representing mine operators,
24	and

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1 "(II) 1 member of a labor organization or other representative of 2 3 miners, 4 and may not appoint more than 1 of either 5 such individuals as members of the Panel. 6 "(v) STAFF AND EXPENSES.—The Di-7 rector of NIOSH shall designate NIOSH 8 staff to facilitate the work of the Panel. 9 The Director may accept as staff personnel 10 on detail from other Federal agencies or 11 re-employ annuitants. The detail of per-12 sonnel under this paragraph may be on a 13 non-reimbursable basis, and such detail 14 shall be without interruption or loss of civil 15 service status or privilege. The Director of 16 NIOSH shall have the authority to procure 17 on behalf of the Panel such materials, sup-18 plies or services, including technical ex-19 perts, as requested in writing by a majority 20 of the Panel. 21 "(vi) Compensation and travel.— 22 All members of the Panel who are officers 23 or employees of the United States shall 24 serve without compensation in addition to 25 that received for their services as officers

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1 or employees of the United States. Each 2 Panel member who is not an officer or em-3 ployee of the United States shall be compensated at a rate equal to the daily equiv-4 5 alent of the annual rate of basic pay pre-6 scribed for level IV of the Executive Sched-7 ule under section 5315 of title 5, United 8 States Code, for each day (including travel 9 time) during which such member is en-10 gaged in the performance of duties of the 11 Panel. The members of the Panel shall be 12 allowed travel expenses, including per diem 13 in lieu of subsistence, at rates authorized 14 for employees of agencies under subchapter 15 1 of chapter 57 of title 5, United States 16 Code, while away from their homes or reg-17 ular places of business in the performance 18 of services for the Panel. 19 "(C) DUTIES.—The Panel shall— 20 "(i) assess and identify any factors 21 that caused the accident, including defi-22 ciencies in safety management systems, 23 regulations, enforcement, industry prac-24 tices or guidelines, or organizational fail-25 ures;

1	"(ii) identify and evaluate any con-
2	tributing actions or inactions of—
3	"(I) the operator;
4	"(II) any contractors or other
5	persons engaged in mining-related
6	functions at the site;
7	"(III) any State agency with
8	oversight responsibilities;
9	"(IV) any agency or office within
10	the Department of Labor; or
11	"(V) any other person or entity
12	(including equipment manufacturers);
13	"(iii) review the determinations and
14	recommendations by the Secretary under
15	paragraph (1);
16	"(iv) prepare a report that—
17	"(I) includes the findings regard-
18	ing the causal factors described in
19	clauses (i) and (ii);
20	"(II) identifies any strengths and
21	weaknesses in the Secretary's inves-
22	tigation; and
23	"(III) includes recommendations,
24	including interim recommendations
25	where appropriate, to industry, labor

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1	organizations, State and Federal
2	agencies, or Congress, regarding pol-
3	icy, regulatory, enforcement, adminis-
4	trative, or other changes, which in the
5	judgment of the Panel, would prevent
6	a recurrence at other mines; and
7	"(v) publish such findings and rec-
8	ommendations (excluding any portions
9	which the Attorney General requests that
10	the Secretary withhold in relation to a
11	criminal referral) and hold public meetings
12	to inform the mining community and fami-
13	lies of affected miners of the Panel's find-
14	ings and recommendations.
15	"(D) HEARINGS; APPLICABILITY OF CER-
16	TAIN FEDERAL LAW.—The Panel shall have the
17	authority to conduct public hearings or meet-
18	ings, but shall not be subject to the Federal Ad-
19	visory Committee Act. All public hearings of the
20	Panel shall be subject to the requirements
21	under section 552b of title 5, United States
22	Code.
23	"(E) MEMORANDUM OF UNDER-
24	STANDING.—Not later than 90 days after the

25 date of enactment of the Miner Safety and

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Health Act of 2010, the Secretary of Labor and the Secretary of Health and Human Services shall conclude and publically issue a memorandum of understanding that—

"(i) outlines administrative arrange-5 6 ments which will facilitate a coordination 7 of efforts between the Secretary of Labor 8 and the Panel, ensures that the Secretary's 9 investigation under paragraph (1) is not 10 delayed or otherwise compromised by the 11 activities of the Panel, and establishes a 12 process to resolve any conflicts between 13 such investigations;

14 "(ii) ensures that Panel members or 15 staff will be able to participate in inves-16 tigation activities (such as mine inspections 17 and interviews) related to the Secretary of 18 Labor's investigation and will have full ac-19 cess to documents that are assembled or 20 produced in such investigation, and en-21 sures that the Secretary of Labor will 22 make all of the authority available to such 23 Secretary under this section, including subpoena authority, to obtain information and 24

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1	witnesses which may be requested by such
2	Panel; and
3	"(iii) establishes such other arrange-
4	ments as are necessary to implement this
5	paragraph.
6	"(F) Procedures.—Not later than 90
7	days after the date of enactment of the
8	[ Act], the Secretary of Health and
9	Human Services shall establish procedures to
10	ensure the consistency and effectiveness of
11	Panel investigations. In establishing such proce-
12	dures, such Secretary shall consult with inde-
13	pendent safety investigation agencies, sectors of
14	the mining industry, representatives of miners,
15	families of miners involved in fatal accidents,
16	State mine safety agencies, and mine rescue or-
17	ganizations. Such procedures shall include—
18	"(i) authority for the Panel to use evi-
19	dence, samples, interviews, data, analyses,
20	findings, or other information gathered by
21	the Secretary of Labor, as the Panel deter-
22	mines valid;
23	"(ii) provisions to ensure confiden-
24	tiality if requested by any witness, to the
25	extent permitted by law, and prevent con-

1	flicts of interest in witness representation;
2	and
3	"(iii) provisions for preservation of
4	public access to the Panel's records
5	through the Secretary of Health and
6	Human Services.
7	"(G) AUTHORIZATION OF APPROPRIA-
8	TIONS.—There is authorized to be appropriated
9	to carry out this subsection such sums as may
10	be necessary.
11	"(3) Powers and processes.—For the pur-
12	pose''.
13	(b) Reporting Requirements.—Section 511(a)
14	(30 U.S.C. 958(a)) is amended by inserting after "501,"
15	the following: "the status of implementation of rec-
16	ommendations from each independent investigation panel
17	under section 103(b) received in the preceding 5 years.".
18	SEC. 102. SUBPOENA AUTHORITY AND MINER RIGHTS DUR-
19	ING INSPECTIONS AND INVESTIGATIONS.
20	Section $103(b)$ (as amended by section $101$ ) (30
21	U.S.C. 813(b)) is further amended by adding at the end
22	the following:
23	"(4) Additional powers.—For the purpose
24	of enabling the Secretary to perform any of the
25	functions under this Act, the Secretary or the Sec-

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1 retary's designee, may sign and issue subpoenas for 2 the attendance and testimony of witnesses and the 3 production of information, including all relevant 4 data, papers, books, documents, and items of phys-5 ical evidence, and administer oaths. Witnesses sum-6 moned shall be paid the same fees that are paid wit-7 nesses in the courts of the United States. In car-8 rying out inspections and investigations under this 9 subsection, authorized representatives of the Sec-10 retary and attorneys representing the Secretary are 11 authorized to question any individual privately. 12 Under this section, any individual who is willing to 13 speak with or provide a statement to such author-14 ized representatives or attorneys representing the 15 Secretary may do so without the presence, involve-16 ment, or knowledge of the operator or the operator's 17 agents or attorneys. The Secretary shall keep the 18 identity of an individual providing such a statement 19 confidential to the extent permitted by law. Nothing 20 in this paragraph prevents any individual from being 21 represented by that individual's personal attorney.". 22 SEC. 103. DESIGNATION OF MINER REPRESENTATIVE.

23 Section 103(f) (30 U.S.C. 813(f)) is amended by in24 serting before the last sentence the following: "If any
25 miner is entrapped or otherwise prevented as the result

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of an accident in such mine from designating such a representative directly, such miner's closest relative may act
on behalf of such miner in designating such a representative. If any miner is not currently working in such mine
as the result of an accident in such mine, but would be
currently working in such mine but for such accident, such
miner may designate such a representative.".

# 8 SEC. 104. ADDITIONAL AMENDMENTS RELATING TO IN-9 SPECTIONS AND INVESTIGATIONS.

10 (a) HOURS OF INSPECTIONS.—Section 103(a) (30 11 U.S.C. 813(a)) is amended by inserting after the third 12 sentence the following: "Such inspections shall be con-13 ducted during the various shifts and days of the week dur-14 ing which miners are normally present in the mine to en-15 sure that the protections of this Act are afforded to all 16 miners working all shifts.".

17 (b) INJURY AND ILLNESS REPORTING.—Section 18 103(d) (30 U.S.C. 813(d)) is amended by striking the last sentence and inserting the following: "The records to be 19 20 kept and made available by the operator of the mine shall 21 include man-hours worked and occupational injuries and 22 illnesses, and shall be maintained separately for each mine 23 and be reported at a frequency determined by the Sec-24 retary, but at least annually. Operators shall be respon-25 sible for reporting on all miners working at such mine re-

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gardless of their employer, except that independent con tractors (within the meaning of section 3(d)) shall only
 be responsible for reporting on miners in their employ or
 under their direction or authority.".

5 (c) ORDERS FOLLOWING AN ACCIDENT.—Section
6 103(k) (30 U.S.C. 813(k)) is amended by striking ", when
7 present,".

8 (d) Conflict of Interest in the Representa-9 TION OF MINERS.—Section 103(a) (30 U.S.C. 813(a)) is 10 amended by adding at the end the following: "During inspections and investigations under this section, and during 11 12 any litigation under this Act, no attorney shall represent 13 or purport to represent both the operator of a coal or other mine and any other individual, unless such individual has 14 15 knowingly and voluntarily waived all actual and reasonably foreseeable conflicts of interest resulting from such rep-16 17 resentation. The Secretary is authorized to take such actions as the Secretary considers appropriate to ascertain 18 19 whether such individual has knowingly and voluntarily 20 waived all such conflicts of interest. If the Secretary finds 21 that such an individual cannot be represented adequately 22 by such an attorney due to such conflicts of interest, the 23 Secretary may petition the appropriate United States Dis-24 trict Court which shall have jurisdiction to disqualify such 25 attorney as counsel to such individual in the matter. The

Secretary may make such a motion as part of an ongoing 1 2 related civil action or as a miscellaneous action.". TITLE II—ENHANCED 3 **ENFORCEMENT AUTHORITY** 4 5 SEC. 201. SIGNIFICANT AND SUBSTANTIAL VIOLATIONS. 6 Section 104(d)(1) (30 U.S.C. 814(d)(1)) is amend-7 ed---8 (1) in the first sentence— 9 (A) by striking "any mandatory health or 10 safety standard" and inserting "any provision 11 of this Act, including any mandatory health or 12 safety standard or regulation promulgated 13 under this Act"; and 14 (B) by striking "such mandatory health or 15 safety standards" and inserting "such provi-16 sions, regulations, or mandatory health or safe-17 ty standards"; 18 (2) in the second sentence, by striking "any 19 mandatory health or safety standard" and inserting "any provision of this Act, including any mandatory 20 21 health or safety standard or regulation promulgated 22 under this Act,"; and 23 (3) by inserting after the first sentence the fol-24 lowing: "For purposes of this Act, a violation of a 25 provision of this Act, including any mandatory

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1 health or safety standard or regulation promulgated 2 under this Act, is of such nature as could signifi-3 cantly and substantially contribute to the cause and 4 effect of a safety or health hazard if there is a rea-5 sonable possibility that such violation could result in 6 injury, illness, or death.". 7 SEC. 202. A PATTERN OF RECURRING NONCOMPLIANCE OR 8 ACCIDENTS. 9 Section 104(e) (30 U.S.C. 814(e)) is amended to read as follows: 10 11 "(e) PATTERN OF RECURRING NONCOMPLIANCE OR 12 ACCIDENTS.— 13 "(1) PATTERN STATUS.— 14 "(A) IN GENERAL.—For purposes of this 15 subsection, an operator of a coal or other mine 16 shall be in pattern status if the operator has, 17 as determined based on the regulations promul-18 gated under paragraph (8)— 19 "(i) a pattern of— "(I) citations for significant and 20 21 substantial violations; 22 "(II) citations and withdrawal or-23 ders issued for unwarrantable failure 24 to comply with mandatory health and 25 safety standards under section 104(d);

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1	"(III) citations for flagrant viola-
2	tions within the meaning of section
3	110(b);
4	"(IV) withdrawal orders issued
5	under any other section of this Act; or
6	"(V) accidents, injuries, or ill-
7	nesses; or
8	"(ii) a pattern consisting of any com-
9	bination of citations, orders, accidents, in-
10	juries, or illnesses described in subclauses
11	(I) through (V).
12	"(B) MITIGATING CIRCUMSTANCES.—Not-
13	withstanding subparagraph (A), if the Sec-
14	retary, after conducting an assessment of a coal
15	or other mine that otherwise qualifies for pat-
16	tern status, certifies that there are mitigating
17	circumstances wherein the operator has elimi-
18	nated any elevated risk to the health or safety
19	of miners and has taken sufficient measures to
20	ensure such elevated risk will not recur, the
21	Secretary may deem such mine to not be in pat-
22	tern status under this subsection. The Sec-
23	retary shall issue any such certification of such
24	mitigating circumstances that would preclude
25	the placement of a mine in pattern status as a

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1	written finding, which shall, not later than 10
2	days after the certification is made, be—
3	"(i) published in the Federal Register;
4	and
5	"(ii) transmitted to the Committee on
6	Education and Labor of the House of Rep-
7	resentatives and the Committee on Health,
8	Education, Labor, and Pensions of the
9	Senate.
10	"(2) ACTIONS FOLLOWING PLACEMENT OF
11	MINE IN PATTERN STATUS.—For any coal or other
12	mine that is in pattern status, the Secretary shall—
13	"(A) notify the operator of such mine that
14	the mine is being placed in pattern status;
15	"(B) issue an order requiring such oper-
16	ator to cause all persons to be withdrawn from
17	such mine, except those persons referred to in
18	subsection (c) or authorized by an order of the
19	Secretary issued under this subsection;
20	"(C) issue a remediation order described in
21	paragraph (3) to such operator; and
22	"(D) require that the number of regular
23	inspections of such mine required under section
24	103 be increased to 8 per year for an under-

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1	ground mine and 4 per year for a surface mine
2	while the mine is in pattern status.
3	Notice advising operators that they face potential
4	placement in pattern status shall not be a require-
5	ment for issuing a withdrawal order to operators
6	under this subsection.
7	"(3) Remediation order.—
8	"(A) IN GENERAL.—A remediation order
9	issued to an operator under paragraph $(2)(C)$
10	may require the operator to carry out one or
11	more of the following requirements, pursuant to
12	a timetable for commencing and completing
13	such actions or as a condition of miners reen-
14	tering the mine:
15	"(i) Provide specified training, includ-
16	ing training not otherwise required under
17	this Act.
18	"(ii) Institute and implement an effec-
19	tive health and safety management pro-
20	gram approved by the Secretary, includ-
21	ing—
22	"(I) the employment of safety
23	professionals, certified persons, and
24	adequate numbers of personnel for the

1	mine, as may be required by the Sec-
2	retary;
3	"(II) specific inspection, record-
4	keeping, reporting and other require-
5	ments for the mine as the Secretary
6	may establish; and
7	"(III) other requirements to en-
8	sure compliance and to protect the
9	health and safety of miners or prevent
10	accidents or injuries as the Secretary
11	may determine are necessary.
12	"(iii) Facilitate any effort by the Sec-
13	retary to communicate directly with miners
14	employed at the mine outside the presence
15	of the mine operators or its agents, for the
16	purpose of obtaining information about
17	mine conditions, health and safety prac-
18	tices, and advising miners of their rights
19	under this Act.
20	"(B) MODIFICATION OF AND FAILURE TO
21	COMPLY WITH REMEDIATION ORDER.—The Sec-
22	retary may modify the remediation order, as
23	necessary, to protect the health and safety of
24	miners. If the mine operator fails to fully com-
25	ply with the remediation order during the time

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1 a mine is in pattern status, the Secretary shall 2 reinstate the withdrawal order under paragraph 3 (2)(B)."(C) EXTENSION OF DEADLINES.—Am ex-4 5 tension of a deadline under the remediation 6 order may be granted on a temporary basis and 7 only upon a showing that the operator took all 8 feasible measures to comply with the order and

only to the extent that the operator's failure to comply is beyond the control of the operator. "(4) CONDITIONS FOR LIFTING WITHDRAWAL

"(4) CONDITIONS FOR LIFTING WITHDRAWAL
ORDER.—A withdrawal order issued under paragraph (2)(B) shall not be lifted until the Secretary
verifies that—

"(A) any and all violations or other conditions in the mine identified in the remediation
order have been or are being fully abated or
corrected as outlined in the remediation order;
and

20 "(B) the operator has completed any other
21 actions under the remediation order that are re22 quired for reopening the mine.

23 "(5) Performance evaluation.—

24 "(A) PERFORMANCE BENCHMARKS.—The
25 Secretary shall evaluate the performance of

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1	each operator whose mine is in pattern status
2	every 90 days during which the mine is pro-
3	ducing and determine if, for such 90-day pe-
4	riod—
5	"(i) the operator's rate of citations for
6	significant and substantial violations—
7	"(I) are, on average, in the top
8	performing 35th percentile of such
9	rates, respectively, for all mines of
10	similar size and type; or
11	"(II) have been reduced by 70
12	percent since such mine was placed on
13	pattern status;
14	"(ii) the operator's accident and in-
15	jury rates are, on average, in the top per-
16	forming 35th percentile of such rates, re-
17	spectively, for all mines of similar size and
18	type; and
19	"(iii) no citation or withdrawal order
20	for a violation under section 104(d), no
21	withdrawal order for imminent danger
22	under section 107 arising from a signifi-
23	cant and substantial violation, and no fla-
24	grant violations within the meaning of sec-
25	tion 110(b), were issued for such mine.

1	"(B) REISSUANCE OF WITHDRAWAL OR-
2	DERS.—If an operator being evaluated fails to
3	achieve the performance benchmarks described
4	in subparagraph (A), the Secretary may reissue
5	a withdrawal order under paragraph (2)(B) to
6	remedy any recurring conditions that led to pat-
7	tern status under this subsection, and may
8	modify the remediation order, as necessary, to
9	protect the health and safety of miners.
10	"(6) TERMINATION OF PATTERN STATUS.—
11	"(A) Performance benchmarks.—The
12	Secretary shall remove an operator of a coal or
13	other mine from pattern status if, for a 1-year
14	period during which the mine is producing—
15	"(i) the operator's rate of citations for
16	significant and substantial violations—
17	"(I) are, on average, in the top
18	performing 25th percentile of such
19	rates, respectively, for all mines of
20	similar size and type; or
21	"(II) have been reduced by 70
22	percent since such mine was placed on
23	pattern status;
24	"(ii) the operator's accident and in-
25	jury rates are, on average, in the top per-

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1forming 25th percentile of such rates, re-2spectively, for all mines of similar size and3type; and

4 "(iii) no citation or withdrawal orders
5 for violations under section 104(d), no
6 withdrawal orders for imminent danger
7 under section 107 arising from a signifi8 cant and substantial violation, and no fla9 grant violations within the meaning of sec10 tion 110(b), were issued for such mine.

"(B) CONTINUATION OF PATTERN STATUS.—Should the mine operator fail to meet
the performance benchmarks described in subparagraph (A), the Secretary shall extend the
mine's placement in pattern status until such
benchmarks are achieved.

17 "(7) EXPEDITED REVIEW.—If any order under
18 this subsection is contested, the review of such order
19 shall be conducted on an expedited basis, in accord20 ance with section 105(d).

21 "(8) REGULATIONS; INFORMATION ON PER22 FORMANCE.—

23 "(A) IN GENERAL.—Not later than 120
24 days after the date of enactment of the Miner
25 Safety and Health Act of 2010, the Secretary

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1	shall issue interim final regulations that shall
2	define—
3	"(i) the threshold criteria to trigger
4	pattern status under paragraph $(1)$ and
5	cause a withdrawal order to be issued or
6	reissued; and
7	"(ii) the performance benchmarks de-
8	scribed in paragraphs $(5)(A)$ and $(6)(A)$ .
9	"(B) THRESHOLD CRITERIA.—In estab-
10	lishing threshold criteria to trigger pattern sta-
11	tus for mines with significantly poor compliance
12	that contributes to unsafe or unhealthy condi-
13	tions, the Secretary—
14	"(i) shall consider frequency and rates
15	of citations described in paragraph $(1)(A)$
16	and rates of reportable accidents and inju-
17	ries within the preceding 180-day period;
18	"(ii) may include factors such as mine
19	type, production levels, number of miners,
20	hours worked by miners, number of mecha-
21	nized mining units (or similar production
22	characteristics), and the designation of a
23	representative of miners at the mine;
24	"(iii) may include the mine's history
25	of citations, violations, orders, and other

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1	enforcement actions, or rates of reportable
2	accidents and injuries, over any period de-
3	termined relevant by the Secretary;
4	"(iv) may assign weight to various
5	types of citations, orders, accidents, inju-
6	ries, illnesses, or other factors; and
7	"(v) may include other factors the
8	Secretary may determine appropriate to
9	protect the safety and health of miners.
10	"(C) FINAL REGULATION.—Not later than
11	2 years after the date of enactment of the
12	Miner Safety and Health Act of 2010, the Sec-
13	retary shall promulgate a final regulation imple-
14	menting this paragraph.
15	"(9) Public database and information.—
16	The Secretary shall establish and maintain a pub-
17	lically available electronic database containing the
18	data used to determine pattern status for all coal or
19	other mines. Such database shall be searchable, shall
20	have the capacity to provide comparative data about
21	the health and safety at mines of similar sizes and
22	types. The Secretary shall also make publicly avail-
23	able—

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1	"(A) a list of all mines the Secretary
2	places in pattern status, updated not less fre-
3	quently than quarterly; and
4	"(B) the metrics, including percentile in-
5	formation, used for the purposes of the per-
6	formance benchmarks and threshold criteria de-
7	scribed in paragraphs (5), (6), and (8).
8	((10) Operator fees for additional in-
9	SPECTIONS.—
10	"(A) Assessment and collection.—Be-
11	ginning 120 days after the date of enactment of
12	the Miner Safety and Health Act of 2010, the
13	Secretary shall assess and collect fees, in ac-
14	cordance with this paragraph, from each coal or
15	other mine in pattern status for the costs of ad-
16	ditional inspections under this subsection. The
17	Secretary shall issue, by rule, a schedule of fees
18	to be assessed against coal or other mines of
19	varying types and sizes, and shall collect and
20	assess amounts under this paragraph based on
21	the schedule.
22	"(B) MINES IN PATTERN STATUS INSPEC-
23	TION FUND.—There is established in the Treas-
24	ury of the United States a separate account for
25	the deposit of fees collected under this para-

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graph to be known as the Mines in Pattern Status Inspection Fund. The Secretary shall deposit any fees collected pursuant to subparagraph (A) into the fund.

"(C) USE.—Amounts in the Mines in Pattern Status Inspection Fund shall be available to the Secretary, as provided in subparagraph (D), for making expenditures to carry out the additional inspections required under paragraph (2)(D).

"(D) 11 AUTHORIZATION  $\mathbf{OF}$ APPROPRIA-12 TIONS.—In addition to any other amounts ap-13 propriated, there is authorized to be appro-14 priated from the Mines in Pattern Status In-15 spection Fund to the Assistant Secretary for 16 Mine Safety and Health for each fiscal year in 17 which fees are collected under subparagraph 18 (A) an amount equal to the total amount col-19 lected during the previous fiscal year from fees 20 assessed pursuant to this paragraph. Such 21 amounts are authorized to remain available 22 until expended.

23 "(E) CREDITING AND AVAILABILITY OF
24 FEES.—Fees authorized and collected under
25 this paragraph shall be available for obligation

only to the extent and in the amount provided
 in advance in appropriations Acts.".

# 3 SEC. 203. INJUNCTIVE AUTHORITY.

Section 108(a)(2) (30 U.S.C. 818(a)(2)) is amended
by striking "a pattern of violation of" and all that follows
and inserting "a course of conduct that in the judgment
of the Secretary constitutes a continuing hazard to the
health or safety of miners, including violations of this Act
or of mandatory health and safety standards or regulations under this Act.".

# 11 SEC. 204. REVOCATION OF APPROVAL OF PLANS.

12 Section 105 (30 U.S.C. 815) is amended—

13 (1) by redesignating subsection (d) as sub-14 section (e); and

15 (2) by inserting after subsection (c) the fol-16 lowing:

17 "(d) REVOCATION OF APPROVAL OF PLANS.—

18 "(1) REVOCATION.—If the Secretary finds that 19 any program or plan of an operator, or part thereof, 20 that was approved by the Secretary under this Act 21 is based on inaccurate information or that cir-22 cumstances that existed when such plan was ap-23 proved have materially changed and that continued 24 operation of such mine under such plan constitutes 25 a hazard to the safety or health of miners, the Sec-

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retary shall revoke the approval of such program or
 plan.

3 "(2) WITHDRAWAL ORDERS.—Upon revocation 4 of the approval of a program or plan under sub-5 section (a), the Secretary may immediately issue an 6 order requiring the operator to cause all persons, ex-7 cept those persons referred to in section 104(c), to 8 be withdrawn from such mine, and to be prohibited 9 from entering such mine, until the operator has sub-10 mitted and the Secretary has approved a new plan.". 11 SEC. 205. CHALLENGING A DECISION TO APPROVE, MOD-12 IFY, OR REVOKE A COAL OR OTHER MINE 13 PLAN.

14 Section 105(e) (as redesignated by section 204(1)) 15 (30 U.S.C. 815(e)) is amended by adding at the end the following: "In any proceeding in which a party challenges 16 17 the Secretary's decision to approve, modify, or revoke a 18 coal or other mine plan under this Act, the Commission and the courts shall affirm the Secretary's decision unless 19 20 the challenging party establishes that such decision was 21 arbitrary, capricious, an abuse of discretion, or otherwise 22 not in accordance with law.".

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# TITLE III—PENALTIES

# 2 SEC. 301. CIVIL PENALTIES.

3 (a) MAXIMUM CIVIL PENALTIES.—Section 110(a)(1)
4 (30 U.S.C. 820(a)(1)) is amended—

5 (1) by inserting "including any regulation pro6 mulgated under this Act," after "this Act,"; and

7 (2) by striking "violation." and inserting "viola8 tion, except that, in the case of a significant and
9 substantial violation, the penalty shall be not more
10 than \$150,000 for each such violation.".

(b) INCREASED CIVIL PENALTIES DURING PATTERN
STATUS.—Section 110(b) (30 U.S.C. 820(b)) is amended
by adding at the end the following:

14 "(3) Notwithstanding any other provision of this Act, 15 an operator of a coal or other mine that is in pattern sta-16 tus under section 104(e) and that fails to meet the performance benchmarks set forth by the Secretary under 17 18 section 104(e)(5)(A) during any performance review of the 19 mine following the first performance review shall be as-20 sessed an increased civil penalty for any violation of this 21Act, including any mandatory health or safety standard 22 or regulation promulgated under this Act. Such increased 23 penalty shall be twice the amount that would otherwise 24 be assessed for the violation under this Act, including the 25 regulations promulgated under this Act, subject to the

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1 maximum civil penalty established for the violation under
2 this Act. This paragraph shall apply to violations at such
3 mine that occur during the period beginning after the
4 failed performance review following the first performance
5 review, and ending when the Secretary determines at a
6 subsequent performance review that the mine meets the
7 performance benchmarks.".

8 (c) CIVIL PENALTY FOR RETALIATION.—Section
9 110(a) (30 U.S.C. 820(a)) is further amended—

10 (1) by redesignating paragraph (4) as para-11 graph (5); and

12 (2) by inserting after paragraph (3) the fol-13 lowing:

14 "(4) If any person violates section 105(c), the Sec-15 retary shall propose, and the Commission shall assess, a 16 civil penalty of not less than \$10,000 or more than 17 \$100,000 for the first occurrence of such violation, and 18 not less than \$20,000 or more than \$200,000 for any sub-19 sequent violation, during any 3-year period.".

20 SEC. 302. CIVIL AND CRIMINAL LIABILITY OF OFFICERS, DI21 RECTORS, AND AGENTS.

Section 110(c) (30 U.S.C. 820(c)) is amended to readas follows:

24 "(c) CIVIL AND CRIMINAL LIABILITY OF OFFICERS,25 DIRECTORS, AND AGENTS.—Whenever an operator vio-

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lates a provision of this Act, including any mandatory 1 health or safety standard or regulation promulgated under 2 3 this Act, or knowingly violates or fails or refuses to comply 4 with any order issued under this Act or any order incor-5 porated in a final decision issued under this Act, any di-6 rector, officer, or agent of such operator who knowingly 7 authorized, ordered, or carried out such violation, failure, 8 or refusal, or any policy or practice that contributed to 9 the occurrence of such violation, failure, or refusal, shall 10 be subject to the same civil penalties, fines, and imprisonment that may be imposed upon a person under this sec-11 12 tion.".

## 13 SEC. 303. CRIMINAL PENALTIES.

14 (a) INTENT REQUIREMENTS FOR CRIMINAL PEN15 ALTY STANDARDS.—Section 110(d) (30 U.S.C. 820(d)) is
16 amended—

17 (1) by striking "willfully" and inserting "know-18 ingly";

(2) by striking "\$250,000, or by imprisonment
for not more than one year" and inserting
"\$1,000,000, or by imprisonment for not more than
5 years"; and

23 (3) by striking "\$500,000, or by imprisonment
24 for not more than five years" and inserting

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"\$2,000,000, or by imprisonment for not more than 1 2 10 years". 3 (b) CRIMINAL PENALTY FOR RETALIATION.—Section 4 110(d) is further amended– (1) by inserting "(1)" before "Any operator"; 5 6 and 7 (2) by adding at the end the following: 8 "(2) Whoever knowingly takes any action that is di-9 rectly or indirectly harmful to any person, including action 10 that interferes with the lawful employment or livelihood 11 of any person, because such person has provided an au-12 thorized representative of the Secretary or another law en-13 forcement officer with any information related to the existence of a health or safety violation or an unhealthful or 14 15 unsafe condition, policy, or practice under this Act shall be fined under title 18, United States Code, imprisoned 16 17 for not more than 10 years, or both.". 18 (c) ADVANCE NOTICE OF INSPECTIONS.— 19 (1) IN GENERAL.—Section 110(e) (30 U.S.C. 20 820(e)) is amended— 21 (A) by striking "Unless" and inserting 22 "(1) Unless"; and 23 (B) by adding at the end the following: 24 "(2) Unless otherwise authorized by this Act, any op-25 erator, agent or contractor of any operator, miner, inspec-

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tor, employee of the Administration, or State mine inspec tor, that knowingly gives, causes to give, or attempts to
 give or cause to give advance notice of any inspection to
 be conducted under this Act shall be fined under title 18,
 United States Code, imprisoned for not more than 5 years,
 or both.".

7 (2) POSTING OF ADVANCE NOTICE PEN8 ALTIES.—Section 109 (30 U.S.C. 819) is amended
9 by adding at the end the following:

10 "(e) POSTING OF ADVANCE NOTICE PENALTIES.— 11 Each operator of a coal or other mine shall post, on the 12 bulletin board described in subsection (a) and in a con-13 spicuous place near each staffed entrance onto the mine 14 property, a notice stating, in a form and manner to be 15 prescribed by the Secretary—

"(1) that giving, causing to give, or attempting
to give or cause to give advance notice of any inspection to be conducted under this Act is unlawful pursuant to section 110(e); and

20 "(2) the maximum penalties for a violation21 under such subsection.".

22 SEC. 304. COMMISSION REVIEW OF PENALTY ASSESS-23 MENTS.

24 Section 110(i) (30 U.S.C. 820(i)) is amended by 25 striking "In assessing civil monetary penalties, the Com-
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mission shall consider" and inserting the following: "In 1 2 any review of a citation and proposed penalty assessment 3 contested by an operator, the Commission shall assess not 4 less than the penalty derived by using the same method-5 ology (including any point system) prescribed in regulations under this Act, so as to ensure consistency in oper-6 7 ator penalty assessments, except that the Commission may 8 assess a penalty for less than the amount that would result 9 from the utilization of such methodology if the Commis-10 sion finds that there are extraordinary circumstances. If there is no such methodology prescribed for a citation or 11 12 there are such extraordinary circumstances, the Commis-13 sion shall assess the penalty by considering".

#### 14 SEC. 305. DELINQUENT PAYMENTS AND PREJUDGMENT IN-

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#### TEREST.

16 (a) PRE-FINAL ORDER INTEREST.—Section 110(j) 17 (30 U.S.C. 820(j)) is amended by striking the second and 18 third sentences and inserting the following: "Pre-final order interest on such penalties shall begin to accrue on 19 20 the date the operator contests a citation issued under this 21 Act, including any mandatory health or safety standard 22 or regulation promulgated under this Act, and shall end 23 upon the issuance of the final order. Such pre-final order 24 interest shall be calculated at the current underpayment 25 rate determined by the Secretary of the Treasury pursu-

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1	ant to section 6621 of the Internal Revenue Code of 1986,
2	and shall be compounded daily. Post-final order interest
3	shall begin to accrue 30 days after the date a final order
4	of the Commission or the court is issued, and shall be
5	charged at the rate of 8 percent per annum.".
6	(b) Ensuring Payment of Penalties.—
7	(1) Amendments.—Section 110 (30 U.S.C.
8	820) is further amended—
9	(A) by redesignating subsection (l) as sub-
10	section (m); and
11	(B) by inserting after subsection (k) the
12	following:
13	"(1) Ensuring Payments of Penalties.—
13 14	"(1) Ensuring Payments of Penalties.— "(1) Delinquent payment letter.—If the
14	"(1) Delinquent payment letter.—If the
14 15	"(1) DELINQUENT PAYMENT LETTER.—If the operator of a coal or other mine fails to pay any civil
14 15 16	"(1) DELINQUENT PAYMENT LETTER.—If the operator of a coal or other mine fails to pay any civil penalty assessment that has become a final order of
14 15 16 17	"(1) DELINQUENT PAYMENT LETTER.—If the operator of a coal or other mine fails to pay any civil penalty assessment that has become a final order of the Commission or a court within 90 days after such
14 15 16 17 18	"(1) DELINQUENT PAYMENT LETTER.—If the operator of a coal or other mine fails to pay any civil penalty assessment that has become a final order of the Commission or a court within 90 days after such assessment became a final order, the Secretary shall
14 15 16 17 18 19	"(1) DELINQUENT PAYMENT LETTER.—If the operator of a coal or other mine fails to pay any civil penalty assessment that has become a final order of the Commission or a court within 90 days after such assessment became a final order, the Secretary shall send the operator a letter advising the operator of
<ol> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> </ol>	"(1) DELINQUENT PAYMENT LETTER.—If the operator of a coal or other mine fails to pay any civil penalty assessment that has become a final order of the Commission or a court within 90 days after such assessment became a final order, the Secretary shall send the operator a letter advising the operator of the consequences under this subsection of such fail-
<ol> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> </ol>	"(1) DELINQUENT PAYMENT LETTER.—If the operator of a coal or other mine fails to pay any civil penalty assessment that has become a final order of the Commission or a court within 90 days after such assessment became a final order, the Secretary shall send the operator a letter advising the operator of the consequences under this subsection of such fail- ure to pay. The letter shall also advise the operator
<ol> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> <li>22</li> </ol>	"(1) DELINQUENT PAYMENT LETTER.—If the operator of a coal or other mine fails to pay any civil penalty assessment that has become a final order of the Commission or a court within 90 days after such assessment became a final order, the Secretary shall send the operator a letter advising the operator of the consequences under this subsection of such fail- ure to pay. The letter shall also advise the operator of the opportunity to enter into or modify a payment

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plan, and the consequences of not entering into or
 not complying with such plan.

3 "(2) WITHDRAWAL ORDERS FOLLOWING FAIL-4 URE TO PAY.—If an operator that receives a letter 5 under paragraph (1) has not paid the assessment by 6 the date that is 180 days after such assessment be-7 came a final order and has not entered into a pav-8 ment plan with the Secretary, the Secretary shall 9 issue an order requiring such operator to cause all 10 persons, except those referred to in section 104(c), 11 to be withdrawn from, and to be prohibited from en-12 tering, the mine that is covered by the final order 13 described in paragraph (1), until the operator pays 14 such assessment in full (including interest and ad-15 ministrative costs) or enters into a payment plan 16 with the Secretary. If such operator enters into a 17 payment plan with the Secretary and at any time 18 fails to comply with the terms specified in such pay-19 ment plan, the Secretary shall issue an order requir-20 ing such operator to cause all persons, except those 21 referred to in section 104(c), to be withdrawn from 22 the mine that is covered by such final order, and to 23 be prohibited from entering such mine, until the op-24 erator rectifies the noncompliance with the payment

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plan in the manner specified in such payment
 plan.".

3 (2) Applicability and effective date.— 4 The amendments made by paragraph (1) shall apply 5 to all unpaid civil penalty assessments under the 6 Federal Mine Safety and Health Act of 1977 (30) 7 U.S.C. 801 et seq.), except that, for any unpaid civil 8 penalty assessment that became a final order of the 9 Commission or a court before the date of enactment 10 of this Act, the time periods under section 110(n) of 11 the Federal Mine Safety and Health Act of 1977 (as 12 amended) (30 U.S.C. 820(n)) shall be calculated as 13 beginning on the date of enactment of this Act in-14 stead of on the date of the final order.

## 15 TITLE IV—WORKER RIGHTS AND 16 PROTECTIONS

#### 17 SEC. 401. PROTECTION FROM RETALIATION.

18 Section 105(c) (30 U.S.C. 815(c)) is amended to read19 as follows:

20 "(c) PROTECTION FROM RETALIATION.—

21 "(1) Retaliation prohibited.—

"(A) RETALIATION FOR COMPLAINT OR
TESTIMONY.—No person shall discharge or in
any manner discriminate against or cause to be
discharged or cause discrimination against or

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1	otherwise interfere with the exercise of the stat-
2	utory rights of any miner or other employee of
3	an operator, representative of miners, or appli-
4	cant for employment, because—
5	"(i) such miner or other employee,
6	representative, or applicant for employ-
7	ment—
8	"(I) has filed or made a com-
9	plaint, including a complaint notifying
10	the operator or the operator's agent,
11	or the representative of the miners at
12	the coal or other mine of an alleged
13	danger or safety or health violation in
14	a coal or other mine;
15	"(II) instituted or caused to be
16	instituted any proceeding under or re-
17	lated to this Act or has testified or is
18	about to testify in any such pro-
19	ceeding or because of the exercise by
20	such miner or other employee, rep-
21	resentative, or applicant for employ-
22	ment on behalf of him or herself or
23	others of any right afforded by this
24	Act;

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1	"(III) has testified or is about to
2	testify before Congress or any Federal
3	or State proceeding related to safety
4	or health in a coal or other mine; or
5	"(IV) refused to violate any pro-
6	vision of this Act; or
7	"(ii) such miner is the subject of med-
8	ical evaluations and potential transfer
9	under a standard published pursuant to
10	section 101.
11	"(B) RETALIATION FOR REFUSAL TO PER-
12	FORM DUTIES.—
13	"(i) IN GENERAL.—No person shall
14	discharge or in any manner discriminate
15	against a miner or other employee of an
16	operator for refusing to perform the min-
17	er's or other employee's duties if the miner
18	or other employee has a good-faith and
19	reasonable belief that performing such du-
20	ties would pose a safety or health hazard
21	to the miner or other employee or to any
22	other miner or employee.
23	"(ii) Standard.—For purposes of
24	clause (i), the circumstances causing the
25	miner's or other employee's good-faith be-

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1 lief that performing such duties would pose 2 a safety or health hazard shall be of such 3 a nature that a reasonable person, under 4 the circumstances confronting the miner or 5 other employee, would conclude that there 6 is such a hazard. In order to qualify for 7 protection under this paragraph, the miner 8 or other employee, when practicable, shall 9 have communicated or attempted to com-10 municate the safety or health concern to 11 the operator and have not received from 12 the operator a response reasonably cal-13 culated to allay such concern. 14 "(2) COMPLAINT.—Any miner or other em-15 ployee or representative of miners or applicant for

16 employment who believes that he or she has been 17 discharged, disciplined, or otherwise discriminated 18 against by any person in violation of paragraph (1) 19 may file a complaint with the Secretary alleging 20 such discrimination not later than 180 days after 21 the later of the last date on which an alleged viola-22 tion of paragraph (1) occurs or the date on which 23 the miner or other employee or representative knows 24 or should reasonably have known that such alleged 25 violation occurred.

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1 "(3) INVESTIGATION AND HEARING.— 2 "(A) COMMENCEMENT OF INVESTIGATION 3 AND INITIAL DETERMINATION.—Upon receipt 4 of such complaint, the Secretary shall forward 5 a copy of the complaint to the respondent, and 6 shall commence an investigation within 15 days 7 of the Secretary's receipt of the complaint, and, 8 as soon as practicable after commencing such 9 investigation, make the determination required 10 under subparagraph (B) regarding the rein-11 statement of the miner or other employee. 12 "(B) REINSTATEMENT.—If the Secretary 13 finds that such complaint was not frivolously 14 brought, the Commission, on an expedited basis 15 upon application of the Secretary, shall order 16 the immediate reinstatement of the miner or 17 other employee until there has been a final 18 Commission order disposing of the underlying 19 complaint of the miner or other employee. If ei-20 ther the Secretary or the miner or other em-21 ployee pursues the underlying complaint, such 22 reinstatement shall remain in effect until the 23 Commission has disposed of such complaint on 24 the merits, regardless of whether the Secretary 25 pursues such complaint by filing a complaint

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1 under subparagraph (D) or the miner or other 2 employee pursues such complaint by filing an 3 action under paragraph (4). If neither the Sec-4 retary nor the miner or other employee pursues 5 the underlying complaint within the periods 6 specified in paragraph (4), such reinstatement 7 shall remain in effect until such time as the 8 Commission may, upon motion of the operator 9 and after providing notice and an opportunity 10 to be heard to the parties, vacate such com-11 plaint for failure to prosecute. 12 "(C) INVESTIGATION.—Such investigation shall include interviewing the 13 complainant 14 and— 15 "(i) providing the respondent an op-16 portunity to submit to the Secretary a 17 written response to the complaint and to 18 present statements from witnesses or pro-19 vide evidence; and 20 "(ii) providing the complainant an op-21 portunity to receive any statements or evi-22 dence provided to the Secretary and rebut 23 any statements or evidence. 24 "(D) ACTION BY THE SECRETARY.—If, 25 upon such investigation, the Secretary deter-

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1 mines that the provisions of this subsection 2 have been violated, the Secretary shall imme-3 diately file a complaint with the Commission, 4 with service upon the alleged violator and the 5 miner or other employee or representative of 6 miners alleging such discrimination or inter-7 ference and propose an order granting appro-8 priate relief.

9 "(E) ACTION OF THE COMMISSION.—The 10 Commission shall afford an opportunity for a 11 hearing (in accordance with section 554 of title 12 5, United States Code, but without regard to 13 subsection (a)(3) of such section) and there-14 after shall issue an order, based upon findings 15 of fact, affirming, modifying, or vacating the 16 Secretary's proposed order, or directing other 17 appropriate relief. Such order shall become final 18 30 days after its issuance. The complaining 19 miner or other employee, representative, or ap-20 plicant for employment may present additional 21 evidence on his or her own behalf during any 22 hearing held pursuant to this paragraph.

23 "(F) RELIEF.—The Commission shall have
24 authority in such proceedings to require a per25 son committing a violation of this subsection to

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1	take such affirmative action to abate the viola-
2	tion and prescribe a remedy as the Commission
3	considers appropriate, including—
4	"(i) the rehiring or reinstatement of
5	the miner or other employee with back pay
6	and interest and without loss of position or
7	seniority, and restoration of the terms,
8	rights, conditions, and privileges associated
9	with the complainant's employment;
10	"(ii) any other compensatory and con-
11	sequential damages sufficient to make the
12	complainant whole, and exemplary dam-
13	ages where appropriate; and
14	"(iii) expungement of all warnings,
15	reprimands, or derogatory references that
16	have been placed in paper or electronic
17	records or databases of any type relating
18	to the actions by the complainant that
19	gave rise to the unfavorable personnel ac-
20	tion, and, at the complainant's direction,
21	transmission of a copy of the decision on
22	the complaint to any person whom the
23	complainant reasonably believes may have
24	received such unfavorable information.

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"(4) NOTICE TO AND ACTION OF COMPLAIN-1 2 ANT.— 3 "(A) NOTICE то COMPLAINANT.—Not 4 later than 90 days of the receipt of a complaint 5 filed under paragraph (2), the Secretary shall 6 notify, in writing, the miner or other employee, 7 applicant for employment, or representative of miners of his determination whether a violation 8 9 has occurred. 10 "(B) ACTION OF COMPLAINANT.—If the 11 Secretary, upon investigation, determines that 12 the provisions of this subsection have not been 13 violated, the complainant shall have the right, 14 within 30 days notice of the Secretary's deter-15 mination, to file an action in his or her own be-16 half before the Commission, charging discrimi-17 nation or interference in violation of paragraph 18 (1).19 "(C) HEARING AND DECISION.—The Com-20 mission shall afford an opportunity for a hear-21 ing (in accordance with section 554 of title 5, 22 United States Code, but without regard to sub-23 section (a)(3) of such section), and thereafter 24 shall issue an order, based upon findings of 25 fact, dismissing or sustaining the complainant's

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charges and, if the charges are sustained,
 granting such relief as it deems appropriate as
 described in paragraph (3)(D). Such order shall
 become final 30 days after its issuance.

5 "(5) BURDEN OF PROOF.—In adjudicating a 6 complaint pursuant to this subsection, the Commis-7 sion may determine that a violation of paragraph (1) 8 has occurred only if the complainant demonstrates 9 that any conduct described in paragraph (1) with re-10 spect to the complainant was a contributing factor 11 in the adverse action alleged in the complaint. A de-12 cision or order that is favorable to the complainant 13 shall not be issued pursuant to this subsection if the 14 respondent demonstrates by clear and convincing 15 evidence that the respondent would have taken the 16 same adverse action in the absence of such conduct.

17 "(6) ATTORNEYS' FEES.—Whenever an order is 18 issued sustaining the complainant's charges under 19 this subsection, a sum equal to the aggregate 20 amount of all costs and expenses, including attor-21 ney's fees, as determined by the Commission to have 22 been reasonably incurred by the complainant for, or 23 in connection with, the institution and prosecution of 24 such proceedings shall be assessed against the per-25 son committing such violation. The Commission

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shall determine whether such costs and expenses
 were reasonably incurred by the complainant without
 reference to whether the Secretary also participated
 in the proceeding.

5 "(7) EXPEDITED PROCEEDINGS; JUDICIAL RE-6 VIEW.—Proceedings under this subsection shall be 7 expedited by the Secretary and the Commission. Any 8 order issued by the Commission under this sub-9 section shall be subject to judicial review in accord-10 ance with section 106. Violations by any person of 11 paragraph (1) shall be subject to the provisions of sections 108 and 110(a)(4). 12

"(8) PROCEDURAL RIGHTS.—The rights and
remedies provided for in this subsection may not be
waived by any agreement, policy, form, or condition
of employment, including by any pre-dispute arbitration agreement or collective bargaining agreement.

"(9) SAVINGS.—Nothing in this subsection shall
be construed to diminish the rights, privileges, or
remedies of any employee who exercises rights under
any Federal or State law or common law, or under
any collective bargaining agreement.".

23 SEC. 402. PROTECTION FROM LOSS OF PAY.

24 Section 111 (30 U.S.C. 821) is amended to read as 25 follows: 51

#### 1 "SEC. 111. ENTITLEMENT OF MINERS.

2 "(a) PROTECTION FROM LOSS OF PAY.—

3 "(1) WITHDRAWAL ORDER.—If a coal or other 4 mine or area of such mine is closed by an order 5 issued under section 103, 104, 107, 108, or 110 all 6 miners who are idled by such order shall be entitled, 7 regardless of the result of any review of such order, 8 to full compensation by the operator at their regular 9 rates of pay and in accordance with their regular 10 schedules of pay for the entire period for which they 11 are idled.

12 "(2) CLOSURE IN ADVANCE OF ORDER.—If the 13 Secretary finds that such mine or such area of a 14 mine was closed by the operator in anticipation of 15 the issuance of such an order, all miners who are 16 idled by such closure shall be entitled to full com-17 pensation by the operator at their regular rates of 18 pay and in accordance with their regular schedules 19 of pay, from the time of such closure until such time 20 as the Secretary authorizes reopening of such mine 21 or such area of the mine.

"(3) REFUSAL TO COMPLY.—Whenever an operator violates or fails or refuses to comply with any
order issued under section 103, 104, 107, 108, or
110, all miners employed at the affected mine who
would have been withdrawn from, or prevented from

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entering, such mine or area thereof as a result of
such order shall be entitled to full compensation by
the operator at their regular rates of pay, in addition to pay received for work performed after such
order was issued, for the period beginning when
such order was issued and ending when such order
is complied with, vacated, or terminated.

#### 8 "(b) Enforcement.—

9 "(1) COMMISSION ORDERS.—The Commission 10 shall have authority to order compensation due 11 under this section upon the filing of a complaint by 12 a miner or his representative and after opportunity 13 for hearing subject to section 554 of title 5, United 14 States Code. Whenever the Commission issues an 15 order sustaining the complaint under this subsection 16 in whole or in part, the Commission shall award the 17 complainant reasonable attorneys' fees and costs.

18 "(2) FAILURE TO PAY COMPENSATION DUE.— 19 Consistent with the authority of the Secretary to 20 order miners withdrawn from a mine under this Act, 21 the Secretary shall order a mine that has been sub-22 ject to a withdrawal order under section 103, 104, 23 107, 108, or 110, and has reopened, to be closed 24 again if compensation in accordance with the provi-25 sions of this section is not paid by the end of the 53

next regularly scheduled payroll period following the
 lifting of a withdrawal order.".

# 3 TITLE V—MODERNIZING 4 HEALTH AND SAFETY STAND5 ARDS

#### 6 SEC. 501. PRE-SHIFT REVIEW OF MINE CONDITIONS.

7 Section 303(d) (30 U.S.C. 863(d)) is amended by8 adding at the end the following:

9 "(3)(A) Not later than 30 days after the issuance of 10 the interim final rules promulgated under subparagraph 11 (C), each operator of an underground coal mine shall im-12 plement a communication program at the underground 13 coal mine to ensure that each miner entering the mine 14 is made aware, at the start of such miner's shift, of the 15 current conditions of the mine, including—

- "(i) any conditions that are hazardous or that
  violate a mandatory health or safety standard or a
  plan approved under this Act; and
- 19 "(ii) the general conditions of that miner's as-20 signed working section or other area.
- "(B) In an effort to facilitate the communications described in subparagraph (A), each agent of the operator
  who is responsible for ensuring the safe and healthful
  working conditions at the mine, including mine foremen,
  assistant mine foremen, and mine examiners, shall, upon

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exiting the mine or workplace, verbally communicate with 1 2 any oncoming agent replacing the exiting agent on duty 3 in order to update the oncoming agent on the conditions 4 the exiting agent observed during the exiting agent's shift, 5 including any conditions that are hazardous or that violate a mandatory health or safety standard or a plan approved 6 7 under this Act. Such communications process shall be 8 completed prior to the start of each shift at the mine and 9 recorded in a book designated for that purpose and avail-10 able for inspection by all interested parties. In the event the mine operation is idle prior to the start of any shift, 11 12 the oncoming agent of the operator shall meet with the 13 individual who was responsible for examining the mine to obtain the necessary information. 14

15 "(C) Not later than 90 days after the date of enact-16 ment of the Miner Safety and Health Act of 2010, the 17 Secretary shall promulgate interim final rules imple-18 menting the requirements of subparagraphs (A) and 19 (B).".

#### 20 SEC. 502. ROCK DUST STANDARDS.

21 (a) STANDARDS.—Section 304(d) (30 U.S.C. 864(d))
22 is amended—

23 (1) by striking "Where rock" and inserting the
24 following: "ROCK DUST.—

25 "(1) IN GENERAL.—Where rock";

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(2) by striking "65 per centum" and all that 1 2 follows and inserting "80 percent. Where methane is 3 present in any ventilating current, the percentage of 4 incombustible content of such combined dusts shall 5 be increased 0.4 percent for each 0.1 percent of 6 methane."; and 7 (3) by adding at the end the following: 8 "(2) Methods of measurement.— 9 "(A) IN GENERAL.—Each operator of an 10 underground coal mine shall take accurate sam-11 ples of the amount of coal dust, including float 12 coal dust deposited on rock-dusted surfaces, loose coal, and other combustible materials in 13 14 the active workings of such mines, to ensure 15 that the coal dust is kept below explosive levels 16 through the appropriate application of rock 17 dusting. 18 "(B) DIRECT READING MONITORS.—By 19 the later of June 15, 2011, or the date that is 20 30 days after the Secretary of Health and 21 Human Services has certified in writing that direct reading monitors are commercially avail-22 23 able to measure total incombustible content in 24 coal dust and the Department of Labor has ap-

25 proved such monitors for use in underground 1

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coal mines, the Secretary shall require operators to take coal dust samples using direct reading monitors.

4 "(C) REGULATIONS.—The Secretary shall, 5 not later than 180 days after the date of enact-6 ment of the Miner Safety and Health Act of 7 2010, promulgate an interim final rule that pre-8 scribes methods for sampling of total incombus-9 tible content of coal dust using direct reading 10 monitors and includes requirements for loca-11 tions, methods, and intervals for mandatory op-12 erator sampling.

13 "(D) RECOMMENDATIONS.—Not later than 14 1 year after the date of enactment of the Miner 15 Safety and Health Act of 2010, the Secretary 16 of Health and Human Services shall, based 17 upon the latest research, recommend to the 18 Secretary of Labor any revisions to the manda-19 tory operator sampling locations, methods, and 20 intervals included in the interim final rule de-21 scribed in subparagraph (B) that may be war-22 ranted in light of such research.".

(b) REPORT.—Not later than 2 years after the date
of enactment of this Act, the Secretary of Health and
Human Services, in consultation with the Secretary of

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Labor, shall prepare and submit, to the Committee on
 Education and Labor of the House of Representatives and
 the Committee on Health, Education, Labor, and Pen sions of the Senate, a report—

- 5 (1) regarding whether any direct reading device 6 described in section 304(d)(2)(B) of the Federal 7 Mine Safety and Health Act of 1977 (30 U.S.C. 8 864(d)(2)(B) is sufficiently reliable and accurate 9 for the enforcement of the mandatory health or safe-10 ty standards by the Secretary of Labor under such 11 Act, and whether additional improvement to such di-12 rect reading device, or additional verification regard-13 ing reliability and accuracy, would be needed for en-14 forcement purposes; and
- 15 (2) identifying any limitations or impediments16 for such use in underground coal mines.

#### 17 SEC. 503. ATMOSPHERIC MONITORING SYSTEMS.

18 Section 317 (30 U.S.C. 877) is amended by adding19 at the end the following:

20 "(u) Atmospheric Monitoring Systems.—

21 "(1) NIOSH RECOMMENDATIONS.—Not later
22 than 6 months after the date of enactment of the
23 Miner Safety and Health Act of 2010, the Director
24 of the National Institute for Occupational Safety
25 and Health, acting through the Office of Mine Safe-

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1	ty and Health Research, shall issue recommenda-
2	tions to the Secretary regarding—
3	"(A) how to ensure that atmospheric moni-
4	toring systems are utilized in the underground
5	coal mining industry to maximize the health
6	and safety of underground coal miners; and
7	"(B) the implementation of redundant sys-
8	tems, such as the bundle tubing system, that
9	can continuously monitor the mine atmosphere
10	following incidents such as fires, explosions, en-
11	trapments, and inundations.
12	"(2) Atmospheric monitoring system reg-
13	ULATIONS.—Not later than 270 days following the
14	receipt of the recommendations described in para-
15	graph (1), the Secretary shall promulgate regula-
16	tions requiring that each operator of an under-
17	ground coal mine install atmospheric monitoring sys-
18	tems, consistent with such recommendations, that—
19	"(A) protect miners where the miners nor-
20	mally work and travel;
21	"(B) provide real-time information regard-
22	ing methane and carbon monoxide levels, and
23	airflow direction, as appropriate, with sensing,
24	annunciating, and recording capabilities; and

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1 "(C) can, to the maximum extent prac-2 ticable, withstand explosions and fires.". 3 SEC. 504. TECHNOLOGY RELATED TO RESPIRABLE DUST. 4 Section 202(d) (30 U.S.C. 842(d)) is amended— 5 (1) by striking "of Health and Human Serv-6 ices"; and 7 (2) by striking the second sentence and insert-8 ing the following: "Not later than 2 years after the 9 date of enactment of the Miner Safety and Health 10 Act of 2010, the Secretary shall promulgate final 11 regulations that require operators, beginning on the 12 date such regulations are issued, to provide coal 13 miners with the maximum feasible protection from 14 respirable dust, including coal and silica dust, that 15 is achievable through environmental controls.". 16 SEC. 505. REFRESHER TRAINING ON MINER RIGHTS AND 17 **RESPONSIBILITIES.** 18 (a) IN GENERAL.—Section 115(a)(3) (30 U.S.C. 19 825(a)(3)) is amended to read as follows: 20 (3) all miners shall receive not less than 9 21 hours of refresher training not less frequently than 22 once every 12 months, and such training shall in-23 clude one hour of training on the statutory rights 24 and responsibilities of miners and their representa-25 tives under this Act and other applicable Federal

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and State law, pursuant to a program of instruction
 developed by the Secretary and delivered by an em ployee of the Administration or by a trainer ap proved by the Administration that is a party inde pendent from the operator;".

6 (b) TIMING OF INITIAL STATUTORY RIGHTS TRAIN-7 ING.—Notwithstanding section 115 of the Federal Mine 8 Safety and Health Act (as amended by subsection (a)) (30) 9 U.S.C. 825) or the health and safety training program ap-10 proved under such section, an operator shall ensure that 11 all miners already employed by the operator on the date 12 of enactment of this Act shall receive the one hour of stat-13 utory rights and responsibilities training described in section 115(a)(3) of such Act not later than 180 days after 14 15 such date.

#### 16 SEC. 506. AUTHORITY TO MANDATE ADDITIONAL TRAINING.

17 (a) IN GENERAL.—Section 115 (30 U.S.C. 825) is
18 further amended by redesignating subsection (e) as sub19 section (f) and inserting after subsection (d) the following:
20 "(e) AUTHORITY TO MANDATE ADDITIONAL TRAIN21 ING.—

"(1) IN GENERAL.—The Secretary is authorized
to issue an order requiring that an operator of a
coal or other mine provide additional training beyond what is otherwise required by law, and speci-

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1	fying the time within which such training shall be
2	provided, if the Secretary finds that—
3	"(A)(i) a serious or fatal accident has oc-
4	curred at such mine; or
5	"(ii) such mine has experienced accident
6	and injury rates, citations for violations of this
7	Act (including mandatory health or safety
8	standards or regulations promulgated under
9	this Act), citations for significant and substan-
10	tial violations, or withdrawal orders issued
11	under this Act at a rate above the average for
12	mines of similar size and type; and
13	"(B) additional training would benefit the
14	health and safety of miners at the mine.
15	"(2) WITHDRAWAL ORDER.—If the operator
16	fails to provide training ordered under paragraph
17	(1) within the specified time, the Secretary shall
18	issue an order requiring such operator to cause all
19	affected persons, except those persons referred to in
20	section 104(c), to be withdrawn, and to be prohib-
21	ited from entering such mine, until such operator
22	has provided such training.".
23	(b) Conforming Amendments.—Section 104(g)(2)
24	(30  U.S.C.  814(g)(2)) is amended by striking "under

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paragraph (1)" both places it appears and inserting
 "under paragraph (1) or under section 115(e)".

#### 3 SEC. 507. CERTIFICATION OF PERSONNEL.

4 (a) IN GENERAL.—Title I is further amended by add-5 ing at the end the following:

#### 6 "SEC. 117. CERTIFICATION OF PERSONNEL.

7 "(a) CERTIFICATION REQUIRED.—Any person who is 8 authorized or designated by the operator of a coal or other 9 mine to perform any duties or provide any training that 10 this Act, including a mandatory health or safety standard or regulation promulgated pursuant to this Act, requires 11 12 to be performed or provided by a certified, registered, 13 qualified, or otherwise approved person, shall be permitted to perform such duties or provide such training only if 14 15 such person has a current certification, registration, qualification, or approval to perform such duties or provide 16 17 such training consistent with the requirements of this section. 18

19 "(b) ESTABLISHMENT OF CERTIFICATION REQUIRE-20 MENTS AND PROCEDURES.—

21 "(1) IN GENERAL.—Not later than 1 year after
22 the date of enactment of the Miner Safety and
23 Health Act of 2010, the Secretary shall issue man24 datory standards to establish—

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"(A) requirements for such certification, registration, qualification, or other approval, including the experience, examinations, and references that may be required as appropriate;

"(B) time limits for such certifications and procedures for obtaining and renewing such certification, registration, qualification, or other approval; and

9 "(C) procedures and criteria for revoking 10 such certification, registration, qualification, or 11 other approval, including procedures that en-12 sure that the Secretary responds to requests for 13 revocation.

14 "(2) COORDINATION WITH STATES.—In devel-15 oping such standards, the Secretary shall consult 16 with States that have miner certification programs 17 to ensure effective coordination with existing State 18 standards and requirements for certification. The 19 standards required under paragraph (1) may provide 20 that the certification, registration, qualification, or 21 other approval of the State in which the coal or 22 other mine is located satisfies the requirement of 23 subsection (a) if the State's program of certification, 24 registration, qualification, or other approval is no

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less stringent than the standards established by the
 Secretary under paragraph (1).

3 "(c) Operator Fees for Certification.—

4 "(1) Assessment and collection.—Begin-5 ning 180 days after the date of enactment of the 6 Miner Safety and Health Act of 2010, the Secretary 7 shall assess and collect fees, in accordance with this 8 subsection, from each operator for each person cer-9 tified under this section. Fees shall be assessed and 10 collected in amounts determined by the Secretary as 11 necessary to fund the certification programs established under this section. 12

"(2) MINE SAFETY AND HEALTH CERTIFICATION FUND.—There is established in the Treasury
of the United States a separate account for the deposit of fees collected under this subsection to be
known as the Mine Safety and Health Certification
Fund. The Secretary shall deposit any fees collected
pursuant to paragraph (1) into the fund.

20 "(3) USE.—Amounts in the Mine Safety and
21 Health Certification Fund shall be available to the
22 Secretary, as provided in paragraph (4), for making
23 expenditures to carry out the certification programs
24 established under this subsection.

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1 "(4) Authorization of Appropriations.—In 2 addition to funds appropriated under section 114, 3 there is authorized to be appropriated from the Mine Safetv and Health Certification Fund to the Assist-4 5 ant Secretary for Mine Safety and Health for each 6 fiscal year in which fees are collected under para-7 graph (1) an amount equal to the total amount col-8 lected during the previous fiscal year from fees as-9 sessed pursuant to this subsection. Such amounts 10 are authorized to remain available until expended.

"(5) CREDITING AND AVAILABILITY OF FEES.—
Fees authorized and collected under this subsection
shall be available for obligation only to the extent
and in the amount provided in advance in appropriations Acts.

16 "(d) CITATION; WITHDRAWAL ORDER.—Any operator who permits a person to perform any of the health 17 18 or safety related functions described in subsection (a) 19 without a current certification which meets the requirements of this section shall be considered to have com-20 21 mitted an unwarrantable failure under section 104(d)(1), 22 and the Secretary shall issue an order requiring that the 23 miner be withdrawn or reassigned to duties that do not 24 require such certification.".

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1	(b) Conforming Amendments.—Section 318 (30
2	U.S.C. 878) is amended—
3	(1) by striking subsections (a) and (b);
4	(2) in subsection (c), by redesignating para-
5	graphs (1) through (3) as subparagraphs (A)
6	through (C), respectively;
7	(3) in subsection (g), by redesignating para-
8	graphs (1) through (4) as subparagraphs (A)
9	through (D), respectively; and
10	(4) by redesignating subsections (c) through $(j)$
11	as paragraphs (1) through (8), respectively.
12	TITLE VI—ADDITIONAL MINE
13	SAFETY PROVISIONS
13 14	SAFETY PROVISIONS SEC. 601. DEFINITIONS.
14	SEC. 601. DEFINITIONS.
14 15	<b>SEC. 601. DEFINITIONS.</b> (a) DEFINITION OF OPERATOR.—Section 3(d) is
14 15 16	<b>SEC. 601. DEFINITIONS.</b> (a) DEFINITION OF OPERATOR.—Section 3(d) is amended to read as follows:
14 15 16 17	SEC. 601. DEFINITIONS. (a) DEFINITION OF OPERATOR.—Section 3(d) is amended to read as follows: "(d) 'operator' means—
14 15 16 17 18	SEC. 601. DEFINITIONS. (a) DEFINITION OF OPERATOR.—Section 3(d) is amended to read as follows: "(d) 'operator' means— "(1) any owner, lessee, or other person that—
14 15 16 17 18 19	SEC. 601. DEFINITIONS. (a) DEFINITION OF OPERATOR.—Section 3(d) is amended to read as follows: "(d) 'operator' means— "(1) any owner, lessee, or other person that— "(A) operates or supervises a coal or other
<ol> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> </ol>	<ul> <li>SEC. 601. DEFINITIONS.</li> <li>(a) DEFINITION OF OPERATOR.—Section 3(d) is amended to read as follows:</li> <li>"(d) 'operator' means—</li> <li>"(1) any owner, lessee, or other person that—</li> <li>"(A) operates or supervises a coal or other mine; or</li> </ul>
<ol> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> </ol>	<ul> <li>SEC. 601. DEFINITIONS.</li> <li>(a) DEFINITION OF OPERATOR.—Section 3(d) is amended to read as follows:</li> <li>"(d) 'operator' means—</li> <li>"(1) any owner, lessee, or other person that—</li> <li>"(A) operates or supervises a coal or other mine; or</li> <li>"(B) controls such mine by making or hav-</li> </ul>

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"(2) any independent contractor performing
 services or construction at such mine;".

3 (b) DEFINITION OF AGENT.—Section 3(e) (30 U.S.C.
4 802(e)) is amended by striking "the miners" and inserting
5 "any miner".

6 (c) DEFINITION OF MINER.—Section 3(g) (30 U.S.C.
7 802(g)) is amended by inserting after "or other mine" the
8 following: ", and includes any individual who is not cur9 rently working in a coal or other mine but would be cur10 rently working in such mine, but for an accident in such
11 mine".

12 (d) DEFINITION OF SIGNIFICANT AND SUBSTANTIAL
13 VIOLATIONS.—Section 3 (30 U.S.C. 802) is further
14 amended—

15 (1) in subsection (m), by striking "and" after16 the semicolon;

17 (2) in subsection (n), by striking the period at18 the end and inserting a semicolon;

19 (3) in subsection (o), by striking the period at20 the end and inserting "; and"; and

21 (4) by adding at the end the following:

"(p) 'significant and substantial violation' means a
violation of this Act, including any mandatory health or
safety standard or regulation promulgated under this Act,
that is of such nature as could significantly and substan-

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tially contribute to the cause and effect of a coal or other 1 2 mine safety or health hazard as described in section 3 104(d).". 4 SEC. 602. ASSISTANCE TO STATES. 5 Section 503 (30 U.S.C. 953(a)) is amended— 6 (1) in subsection (a)— 7 (A) in the matter preceding paragraph (1), by striking ", in coordination with the Sec-8 9 retary of Health, Education, and Welfare and 10 the Secretary of the Interior,"; 11 (B) in paragraph (2), by striking "and" 12 after the semicolon; 13 (C) in paragraph (3), by striking the pe-14 riod and inserting "; and"; and 15 (D) by adding at the end the following: "(4) to assist such State in developing and im-16 17 plementing any certification program for coal or 18 other mines required for compliance with section 19 117."; and 20 (2) in subsection (h), by striking "\$3,000,000 21 for fiscal year 1970, and \$10,000,000 in each suc-22 ceeding fiscal year" and inserting "\$20,000,000 for 23 each fiscal year".

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#### 1 SEC. 603. BLACK LUNG MEDICAL REPORTS.

2 Title IV of the Black Lung Benefits Act (30 U.S.C.
3 901 et seq.) is amended by adding at the end the fol4 lowing:

#### 5 "SEC. 435. MEDICAL REPORTS.

6 "In any claim for benefits for a miner under this title, 7 an operator that requires a miner to submit to a medical 8 examination regarding the miner's respiratory or pulmonary condition shall, not later than 14 days after the 9 miner has been examined, deliver to the claimant a com-10 plete copy of the examining physician's report. The exam-11 12 ining physician's report shall be in writing and shall set 13 out in detail the examiner's findings, including any diagnoses and conclusions and the results of any diagnostic 14 imaging techniques and tests that were performed on the 15 miner.". 16

### 17 SEC. 604. REPORTING REQUIREMENTS REGARDING COAL 18 OR OTHER MINE SAFETY.

19 (a) Reporting Mine Safety Information.—Each 20 issuer that is required to file reports pursuant to section 21 13(a) or 15(d) of the Securities Exchange Act of 1934 22 (15 U.S.C. 78m, 78o) and that is an operator, or that 23 has a subsidiary that is an operator, of a coal or other 24 mine shall include, in each periodic report filed with the Securities and Exchange Commission under the securities 25 laws on or after the date of enactment of this Act, the 26

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following information for the time period covered by such
 report:

3	(1) For each coal or other mine of which the
4	issuer or a subsidiary of the issuer is an operator—
5	(A) the total number of significant and
6	substantial violations, as defined in section 3 of
7	the Federal Mine Safety and Health Act of
8	1977 (30 U.S.C. 802), for which the operator
9	received a citation from the Mine Safety and
10	Health Administration;
11	(B) the total number of orders issued
12	under section 104(b) of such Act (30 U.S.C.
13	814(b));
14	(C) the total number of citations and or-
15	ders for unwarrantable failure of the mine oper-
16	ator to comply with mandatory health or safety
17	standards under section 104(d) of such Act (30
18	U.S.C. 814(d));
10	(D) the total number of flagrant violations

(D) the total number of flagrant violations
under section 110(b)(2) of such Act (30 U.S.C.
820(b)(2));

(E) the total number of imminent danger
orders issued under section 107(a) of such Act
(30 U.S.C. 817(a));

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(F) the total dollar value of proposed as sessments from the Mine Safety and Health
 Administration under such Act (30 U.S.C. 801
 et seq.); and
 (G) the total number of mining-related fa-

talities.

7 (2) A list of such coal or other mines, of which
8 the issuer or a subsidiary of the issuer is an oper9 ator, that are in pattern status under section 104(e)
10 of such Act (30 U.S.C. 814(e)).

(3) Any pending legal action before the Federal
Mine Safety and Health Review Commission involving such coal or other mine.

14 (b) Reporting Shutdowns and Patterns of 15 VIOLATIONS.—Beginning on and after the date of enactment of this Act, each issuer that is an operator, or that 16 17 has a subsidiary that is an operator, of a coal or other mine shall file a current report with the Securities and 18 19 Exchange Commission on Form 8-K (or any successor 20 form) disclosing the following regarding each coal or other 21 mine of which the issuer or subsidiary is an operator:

(1) The receipt of an imminent danger order
issued under section 107(a) of the Federal Mine
Safety and Health Act of 1977 (30 U.S.C. 817(a)).

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(2) The receipt of written notice from the Mine
 Safety and Health Administration that the coal or
 other mine has been placed in pattern status under
 section 104(e) of such Act (30 U.S.C. 814(e)).

5 (c) RULE OF CONSTRUCTION.—Nothing in this sec6 tion shall be construed to affect any obligation of a person
7 to make a disclosure under any other applicable law in
8 effect before, on, or after the date of enactment of this
9 Act.

10 (d) Commission Authority.—

11 (1) ENFORCEMENT.—A violation by any person 12 of this section, or any rule or regulation of the Secu-13 rities and Exchange Commission issued under this 14 section, shall be treated for all purposes in the same manner as a violation of the Securities Exchange 15 16 Act of 1934 (15 U.S.C. 78a et seq.) or the rules and 17 regulations issued thereunder, consistent with the 18 provisions of this section, and any such person shall 19 be subject to the same penalties, and to the same ex-20 tent, as for a violation of such Act or the rules or 21 regulations issued thereunder.

(2) RULES AND REGULATIONS.—The Securities
and Exchange Commission is authorized to issue
such rules or regulations as are necessary or appro-
1	priate for the protection of investors and to carry
2	out the purposes of this section.
3	(e) DEFINITIONS.—In this section—
4	(1) the terms "issuer" and "securities laws"
5	have the meaning given the terms in section 3 of the
6	Securities Exchange Act of 1934 (15 U.S.C. 78c);
7	(2) the term "coal or other mine" means a coal
8	or other mine, as defined in section 3 of the Federal
9	Mine Safety and Health Act of 1977 (30 U.S.C.
10	802), that is subject to the provisions of such Act
11	(30 U.S.C. 801 et seq.); and
12	(3) the term "operator" has the meaning given
13	the term in section 3 of the Federal Mine Safety and
14	Health Act of 1977 (30 U.S.C. 802).
15	(f) EFFECTIVE DATE.—This section shall take effect
16	on the day that is 30 days after the date of enactment
17	of this Act.
18	TITLE VII-AMENDMENTS TO
19	THE OCCUPATIONAL SAFETY
20	AND HEALTH ACT
21	SEC. 701. ENHANCED PROTECTIONS FROM RETALIATION.
22	(a) Employee Actions.—Section $11(c)(1)$ of the
23	Occupational Safety and Health Act of 1970 (29 U.S.C.
24	660(c)(1)) is amended—

1	(1) by striking "discharge" and all that follows
2	through "because such" and inserting the following:
3	"discharge or cause to be discharged, or in any man-
4	ner discriminate against or cause to be discriminated
5	against, any employee because—
6	"(A) such";
7	(2) by striking "this Act or has" and inserting
8	the following: "this Act;
9	"(B) such employee has";
10	(3) by striking "such proceeding or because of
11	the exercise" and inserting the following: "before
12	Congress or in any Federal or State proceeding re-
13	lated to safety or health;
14	"(C) such employee has refused to violate any
15	provision of this Act; or
16	"(D) of the exercise"; and
17	(4) by inserting before the period at the end the
18	following: ", including the reporting of any injury,
19	illness, or unsafe condition to the employer, agent of
20	the employer, safety and health committee involved,
21	or employee safety and health representative in-
22	volved".
23	(b) Prohibition of Retaliation.—Section 11(c)
24	of such Act (29 U.S.C. 660(c)) is amended by striking
25	paragraph (2) and inserting the following:

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1 "(2)(A) No person shall discharge, or cause to be dis-2 charged, or in any manner discriminate against, or cause 3 to be discriminated against, an employee for refusing to 4 perform the employee's duties if the employee has a rea-5 sonable apprehension that performing such duties would 6 result in serious injury to, or serious impairment of the 7 health of, the employee or other employees.

8 "(B) For purposes of subparagraph (A), the cir-9 cumstances causing the employee's good-faith belief that 10 performing such duties would pose a safety or health hazard shall be of such a nature that a reasonable person, 11 12 under the circumstances confronting the employee, would 13 conclude that there is such a hazard. In order to qualify for protection under this paragraph, the employee, when 14 15 practicable, shall have communicated or attempted to communicate the safety or health concern to the employer and 16 17 have not received from the employer a response reasonably 18 calculated to allay such concern.".

19 (c) PROCEDURE.—Section 11(c) of such Act (29
20 U.S.C. 660(c)) is amended by striking paragraph (3) and
21 inserting the following:

"(3) COMPLAINT.—Any employee who believes
that the employee has been discharged, disciplined,
or otherwise discriminated against by any person in
violation of paragraph (1) or (2) may seek relief for

1	such violation by filing a complaint with the Sec-
2	retary under paragraph (5).
3	"(4) STATUTE OF LIMITATIONS.—
4	"(A) IN GENERAL.—An employee may take
5	the action permitted by paragraph $(3)(A)$ not
6	later than 180 days after the later of—
7	"(i) the date on which an alleged vio-
8	lation of paragraph (1) or (2) occurs; or
9	"(ii) the date on which the employee
10	knows or should reasonably have known
11	that such alleged violation occurred.
12	"(B) REPEAT VIOLATION.—Except in
13	cases when the employee has been discharged,
14	a violation of paragraph $(1)$ or $(2)$ shall be con-
15	sidered to have occurred on the last date an al-
16	leged repeat violation occurred.
17	"(5) Investigation.—
18	"(A) IN GENERAL.—An employee may,
19	within the time period required under para-
20	graph (4)(B), file a complaint with the Sec-
21	retary alleging a violation of paragraph (1) or
22	(2). If the complaint alleges a prima facie case,
23	the Secretary shall conduct an investigation of
24	the allegations in the complaint, which—
25	"(i) shall include—

	11
1	((I) interviewing the complain-
2	ant;
3	"(II) providing the respondent an
4	opportunity to—
5	"(aa) submit to the Sec-
6	retary a written response to the
7	complaint; and
8	"(bb) meet with the Sec-
9	retary to present statements from
10	witnesses or provide evidence;
11	and
12	"(III) providing the complainant
13	an opportunity to—
14	"(aa) receive any statements
15	or evidence provided to the Sec-
16	retary;
17	"(bb) meet with the Sec-
18	retary; and
19	"(cc) rebut any statements
20	or evidence; and
21	"(ii) may include issuing subpoenas
22	for the purposes of such investigation.
23	"(B) DECISION.—Not later than 90 days
24	after the filing of the complaint, the Secretary
25	shall—

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1	"(i) determine whether reasonable
2	cause exists to believe that a violation of
3	paragraph $(1)$ or $(2)$ has occurred; and
4	"(ii) issue a decision granting or de-
5	nying relief.
6	"(6) Preliminary order following inves-
7	TIGATION.—If, after completion of an investigation
8	under paragraph $(5)(A)$ , the Secretary finds reason-
9	able cause to believe that a violation of paragraph
10	(1) or (2) has occurred, the Secretary shall issue a
11	preliminary order providing relief authorized under
12	paragraph (14) at the same time the Secretary
13	issues a decision under paragraph $(5)(B)$ . If a de
14	novo hearing is not requested within the time period
15	required under paragraph (7)(A)(i), such prelimi-
16	nary order shall be deemed a final order of the Sec-
17	retary and is not subject to judicial review.
18	"(7) Hearing.—
19	"(A) Request for hearing.—
20	"(i) IN GENERAL.—A de novo hearing
21	on the record before an administrative law
22	judge may be requested—
23	"(I) by the complainant or re-
24	spondent within 30 days after receiv-
25	ing notification of a decision granting

	19
1	or denying relief issued under para-
2	graph $5(D)$ or paragraph (6) respec-
3	tively;
4	"(II) by the complainant within
5	30 days after the date the complaint
6	is dismissed without investigation by
7	the Secretary under paragraph (5)(A);
8	or
9	"(III) by the complainant within
10	120 days after the date of filing the
11	complaint, if the Secretary has not
12	issued a decision under paragraph
13	(5)(B).
14	"(ii) Reinstatement order.—The
15	request for a hearing shall not operate to
16	stay any preliminary reinstatement order
17	issued under paragraph (6).
18	"(B) PROCEDURES.—
19	"(i) IN GENERAL.—A hearing re-
20	quested under this paragraph shall be con-
21	ducted expeditiously and in accordance
22	with rules established by the Secretary for
23	hearings conducted by administrative law
24	judges.

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1 "(ii) SUBPOENAS; PRODUCTION OF 2 EVIDENCE.—In conducting any such hear-3 ing, the administrative law judge may issue 4 subpoenas. The respondent or complainant 5 may request the issuance of subpoenas 6 that require the deposition of, or the at-7 tendance and testimony of, witnesses and 8 the production of any evidence (including 9 any books, papers, documents, or record-10 ings) relating to the matter under consid-11 eration. 12 "(iii) DECISION.—The administrative

13 law judge shall issue a decision not later 14 than 90 days after the date on which a 15 hearing was requested under this para-16 graph and promptly notify, in writing, the 17 parties and the Secretary of such decision, 18 including the findings of fact and conclu-19 sions of law. If the administrative law 20 judge finds that a violation of paragraph 21 (1) or (2) has occurred, the judge shall 22 issue an order for relief under paragraph 23 (14). If review under paragraph (8) is not 24 timely requested, such order shall be

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1	deemed a final order of the Secretary that
2	is not subject to judicial review.
3	"(8) Administrative appeal.—
4	"(A) IN GENERAL.—Not later than 30
5	days after the date of notification of a decision
6	and order issued by an administrative law judge
7	under paragraph (7), the complainant or re-
8	spondent may file, with objections, an adminis-
9	trative appeal with an administrative review
10	body designated by the Secretary (referred to in
11	this paragraph as the 'review board').
12	"(B) STANDARD OF REVIEW.—In review-
13	ing the decision and order of the administrative
14	law judge, the review board shall affirm the de-
15	cision and order if it is determined that the fac-
16	tual findings set forth therein are supported by
17	substantial evidence and the decision and order
18	are made in accordance with applicable law.
19	"(C) DECISIONS.—If the review board
20	grants an administrative appeal, the review
21	board shall issue a final decision and order af-
22	firming or reversing, in whole or in part, the
23	decision under review by not later than 90 days
24	after receipt of the administrative appeal. If it
25	is determined that a violation of paragraph (1)

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1 or (2) has occurred, the review board shall issue 2 a final decision and order providing relief au-3 thorized under paragraph (14). Such decision 4 and order shall constitute final agency action 5 with respect to the matter appealed. 6 "(9) Settlement in the administrative 7 PROCESS.— 8 "(A) IN GENERAL.—At any time before 9 issuance of a final order, an investigation or 10 proceeding under this subsection may be termi-11 nated on the basis of a settlement agreement 12 entered into by the parties. 13 "(B) PUBLIC POLICY CONSIDERATIONS.— 14 Neither the Secretary, an administrative law 15 judge, or review board conducting a hearing under this subsection shall accept a settlement 16 17 that contains conditions conflicting with the 18 rights protected under this Act or that are con-19 trary to public policy, including a restriction on 20 a complainant's right to future employment 21 with employers other than the specific employ-22 ers named in a complaint. 23 "(10) INACTION BY THE REVIEW BOARD OR AD-24 MINISTRATIVE LAW JUDGE.—

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"(A) IN GENERAL.—The complainant may
bring a de novo action described in subpara-
graph (B) if—
"(i) an administrative law judge has
not issued a decision and order within the
90-day time period required under para-
graph (7)(B)(iii); or
"(ii) the review board has not issued
a decision and order within the 90-day
time period required under paragraph
(8)(C).
"(B) DE NOVO ACTION.—Such de novo ac-
tion may be brought at law or equity in the
United States district court for the district
where a violation of paragraph $(1)$ or $(2)$ alleg-
edly occurred or where the complainant resided
on the date of such alleged violation. The court
shall have jurisdiction over such action without
regard to the amount in controversy and to
order appropriate relief under paragraph (14).
Such action shall, at the request of either party
to such action, be tried by the court with a
jury.
"(11) JUDICIAL REVIEW.—

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1 "(A) TIMELY APPEAL TO THE COURT OF 2 APPEALS.—Any party adversely affected or ag-3 grieved by a final decision and order issued 4 under this subsection may obtain review of such 5 decision and order in the United States Court 6 of Appeals for the circuit where the violation, 7 with respect to which such final decision and 8 order was issued, allegedly occurred or where 9 the complainant resided on the date of such al-10 leged violation. To obtain such review, a party 11 shall file a petition for review not later than 60 12 days after the final decision and order was 13 issued. Such review shall conform to chapter 7 14 of title 5, United States Code. The commence-15 ment of proceedings under this subparagraph 16 shall not, unless ordered by the court, operate 17 as a stay of the final decision and order. 18 "(B) LIMITATION ON COLLATERAL AT-19 TACK.—An order and decision with respect to 20 which review may be obtained under subpara-

graph (A) shall not be subject to judicial review 22 in any criminal or other civil proceeding.

23 "(12) ENFORCEMENT OF ORDER.—If a re-24 spondent fails to comply with an order issued under 25 this subsection, the Secretary or the complainant on

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whose behalf the order was issued may file a civil ac-
tion for enforcement in the United States district
court for the district in which the violation was
found to occur to enforce such order. If both the
Secretary and the complainant file such action, the
action of the Secretary shall take precedence. The
district court shall have jurisdiction to grant all ap-
propriate relief described in paragraph (14).
"(13) Burdens of proof.—
"(A) CRITERIA FOR DETERMINATION.—In
making a determination or adjudicating a com-
plaint pursuant to this subsection, the Sec-
retary, administrative law judge, review board,
or a court may determine that a violation of
paragraph $(1)$ or $(2)$ has occurred only if the
complainant demonstrates that any conduct de-
scribed in paragraph $(1)$ or $(2)$ with respect to
the complainant was a contributing factor in
the adverse action alleged in the complaint.
"(B) PROHIBITION.—Notwithstanding sub-
paragraph (A), a decision or order that is favor-
able to the complainant shall not be issued in
any administrative or judicial action pursuant
to this subsection if the respondent dem-
onstrates by clear and convincing evidence that

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1	the respondent would have taken the same ad-
2	verse action in the absence of such conduct.
3	"(14) Relief.—
4	"(A) Order for relief.—If the Sec-
5	retary, administrative law judge, review board,
6	or a court determines that a violation of para-
7	graph (1) or (2) has occurred, the Secretary or
8	court, respectively, shall have jurisdiction to
9	order all appropriate relief, including injunctive
10	relief, compensatory and exemplary damages,
11	including-
12	"(i) affirmative action to abate the
13	violation;
14	"(ii) reinstatement without loss of po-
15	sition or seniority, and restoration of the
16	terms, rights, conditions, and privileges as-
17	sociated with the complainant's employ-
18	ment, including opportunities for pro-
19	motions to positions with equivalent or bet-
20	ter compensation for which the complain-
21	ant is qualified;
22	"(iii) compensatory and consequential
23	damages sufficient to make the complain-
24	ant whole, (including back pay, prejudg-
25	ment interest, and other damages); and

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1 "(iv) expungement of all warnings, 2 reprimands, or derogatory references that 3 have been placed in paper or electronic 4 records or databases of any type relating 5 to the actions by the complainant that 6 gave rise to the unfavorable personnel ac-7 tion, and, at the complainant's direction, 8 transmission of a copy of the decision on 9 the complaint to any person whom the 10 complainant reasonably believes may have 11 received such unfavorable information. "(B) ATTORNEYS' FEES AND COSTS.—If 12 13 the Secretary or an administrative law judge, 14 review board, or court grants an order for relief 15 under subparagraph (A), the Secretary, admin-16 istrative law judge, review board, or court, re-17 spectively, shall assess, at the request of the 18 employee against the employer— 19 "(i) reasonable attorneys' fees; and "(ii) costs (including expert witness 20 21 fees)) reasonably incurred, as determined 22 by the Secretary, administrative law judge, 23 review board, or court, respectively, in con-24 nection with bringing the complaint upon

25 which the order was issued.

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1	"(15) PROCEDURAL RIGHTS.—The rights and
2	remedies provided for in this subsection may not be
3	waived by any agreement, policy, form, or condition
4	of employment, including by any pre-dispute arbitra-
5	tion agreement or collective bargaining agreement.
6	"(16) SAVINGS.—Nothing in this subsection
7	shall be construed to diminish the rights, privileges,
8	or remedies of any employee who exercises rights
9	under any Federal or State law or common law, or
10	under any collective bargaining agreement.
11	"(17) Election of venue.—
12	"(A) IN GENERAL.—An employee of an
13	employer who is located in a State that has a
14	State plan approved under section 18 may file
15	a complaint alleging a violation of paragraph
16	(1) or (2) by such employer with—
17	"(i) the Secretary under paragraph
18	(5); or
19	"(ii) a State plan administrator in
20	such State.
21	"(B) Referrals.—If—
22	"(i) the Secretary receives a complaint
23	pursuant to subparagraph (A)(i), the Sec-
24	retary shall not refer such complaint to a
25	State plan administrator for resolution; or

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"(ii) a State plan administrator re ceives a complaint pursuant to subpara graph (A)(ii), the State plan administrator
 shall not refer such complaint to the Sec retary for resolution.".

6 (d) RELATION TO ENFORCEMENT.—Section 17(j) of
7 such Act (29 U.S.C. 666(j)) is amended by inserting be8 fore the period the following: ", including the history of
9 violations under section 11(c)".

# 10 SEC. 702. VICTIMS' RIGHTS.

The Occupational Safety and Health Act of 1970 is
amended by inserting after section 9 (29 U.S.C. 658) the
following:

# 14 "SEC. 9A. VICTIMS' RIGHTS.

15 "(a) RIGHTS BEFORE THE SECRETARY.—A victim or
16 the representative of a victim, shall be afforded the right,
17 with respect to an inspection or investigation conducted
18 under section 8 to—

"(1) meet with the Secretary regarding the inspection or investigation conducted under such section before the Secretary's decision to issue a citation or take no action;

23 "(2) receive, at no cost, a copy of any citation
24 or report, issued as a result of such inspection or in-

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1	vestigation, at the same time as the employer re-
2	ceives such citation or report;
3	"(3) be informed of any notice of contest or ad-
4	dition of parties to the proceedings filed under sec-
5	tion 10(c); and
6	"(4) be provided notification of the date and
7	time or any proceedings, service of pleadings, and
8	other relevant documents, and an explanation of the
9	rights of the employer, employee and employee rep-
10	resentative, and victim to participate in proceedings
11	conducted under section 10(c).
12	"(b) Rights Before the Commission.—Upon re-
13	quest, a victim or representative of a victim shall be af-
14	forded the right with respect to a work-related bodily in-
15	jury or death to—
16	((1) be notified of the time and date of any
17	proceeding before the Commission;
18	((2)) receive pleadings and any decisions relat-
19	ing to the proceedings; and
20	"(3) be provided an opportunity to appear and
21	make a statement in accordance with the rules pre-
22	scribed by the Commission.
23	"(c) Modification of Citation.—Before entering
24	into an agreement to withdraw or modify a citation issued
25	as a result of an inspection or investigation of an incident

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under section 8, the Secretary shall notify a victim or rep-1 2 resentative of a victim and provide the victim or represent-3 ative of a victim with an opportunity to appear and make a statement before the parties conducting settlement nego-4 5 tiations. In lieu of an appearance, the victim or represent-6 ative of the victim may elect to submit a letter to the Sec-7 retary and the parties. 8 "(d) SECRETARY PROCEDURES.—The Secretary shall 9 establish procedures— 10 "(1) to inform victims of their rights under this 11 section; and

12 "(2) for the informal review of any claim of a13 denial of such a right.

14 "(e) COMMISSION PROCEDURES AND CONSIDER-15 ATIONS.—The Commission shall—

16 "(1) establish procedures relating to the rights
17 of victims to be heard in proceedings before the
18 Commission; and

19 "(2) in rendering any decision, provide due con20 sideration to any statement or information provided
21 by any victim before the Commission.

"(f) FAMILY LIAISONS.—The Secretary shall designate at least 1 employee at each area office of the Occupational Safety and Health Administration to serve as a
family liaison to—

1	"(1) keep victims informed of the status of in-
2	vestigations, enforcement actions, and settlement ne-
3	gotiations; and
4	((2) assist victims in asserting their rights
5	under this section.
6	"(g) DEFINITION.—In this section, the term 'victim'
7	means—
8	"(1) an employee, including a former employee,
9	who has sustained a work-related injury or illness
10	that is the subject of an inspection or investigation
11	conducted under section 8; or
12	((2) a family member (as further defined by
13	the Secretary) of a victim described in paragraph
14	(1), if—
15	"(A) the victim dies as a result of a inci-
16	dent that is the subject of an inspection or in-
17	vestigation conducted under section 8; or
18	"(B) the victim sustains a work-related in-
19	jury or illness that is the subject of an inspec-
20	tion or investigation conducted under section 8,
21	and the victim because of incapacity cannot rea-
22	sonably exercise the rights under this section.".

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1	SEC. 703. CORRECTION OF SERIOUS, WILLFUL, OR RE-
2	PEATED VIOLATIONS PENDING CONTEST AND
3	PROCEDURES FOR A STAY.
4	Section 10 of the Occupational Safety and Health Act
5	of 1970 (29 U.S.C. 659) is amended by adding at the end
6	the following:
7	"(d) Correction of Serious, Willful, or Re-
8	PEATED VIOLATIONS PENDING CONTEST AND PROCE-
9	DURES FOR A STAY.—
10	"(1) Period permitted for correction of
11	SERIOUS, WILLFUL, OR REPEATED VIOLATIONS
12	For each violation which the Secretary designates as
13	serious, willful, or repeated, the period permitted for
14	the correction of the violation shall begin to run
15	upon receipt of the citation.
16	"(2) FILING OF A MOTION OF CONTEST.—The
17	filing of a notice of contest by an employer—
18	"(A) shall not operate as a stay of the pe-
19	riod for correction of a violation designated as

20 serious, willful, or repeated; and

21 "(B) may operate as a stay of the period
22 for correction of a violation not designated by
23 the Secretary as serious, willful, or repeated.

24 "(3) CRITERIA AND RULES OF PROCEDURE FOR
25 STAYS.—

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1	"(A) MOTION FOR A STAY.—An employer
2	may file with the Commission a motion to stay
3	a period for the correction of a violation des-
4	ignated as serious, willful, or repeated.
5	"(B) CRITERIA.—In determining whether
6	a stay should be issued on the basis of a motion
7	filed under subparagraph (A), the Commission
8	shall consider whether—
9	"(i) the employer has demonstrated a
10	substantial likelihood of success on its con-
11	test to the citation;
12	"(ii) the employer will suffer irrep-
13	arable harm absent a stay; and
14	"(iii) a stay will adversely affect the
15	health and safety of workers.
16	"(C) RULES OF PROCEDURE.—The Com-
17	mission shall develop rules of procedure for con-
18	ducting a hearing on a motion filed under sub-
19	paragraph (A) on an expedited basis. At a min-
20	imum, such rules shall provide:
21	"(i) That a hearing before an admin-
22	istrative law judge shall occur not later
23	than 15 days following the filing of the
24	motion for a stay (unless extended at the
25	request of the employer), and shall provide

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for a decision on the motion not later than
15 days following the hearing (unless ex-
tended at the request of the employer).
"(ii) That a decision of an administra-
tive law judge on a motion for stay is ren-
dered on a timely basis.
"(iii) That if a party is aggrieved by
a decision issued by an administrative law
judge regarding the stay, such party has
the right to file an objection with the Com-
mission not later than 5 days after receipt
of the administrative law judge's decision.
Within 10 days after receipt of the objec-
tion, a Commissioner, if a quorum is seat-
ed pursuant to section 12(f), shall decide
whether to grant review of the objection.
If, within 10 days after receipt of the ob-
jection, no decision is made on whether to
review the decision of the administrative
law judge, the Commission declines to re-
view such decision, or no quorum is seated,
the decision of the administrative law
judge shall become a final order of the
Commission. If the Commission grants re-
view of the objection, the Commission shall

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1	issue a decision regarding the stay not
2	later than 30 days after receipt of the ob-
3	jection. If the Commission fails to issue
4	such decision within 30 days, the decision
5	of the administrative law judge shall be-
6	come a final order of the Commission.
7	"(iv) For notification to employees or
8	representatives of affected employees of re-
9	quests for such hearings and shall provide

10affected employees or representatives of af-11fected employees an opportunity to partici-12pate as parties to such hearings.".

### 13 SEC. 704. CONFORMING AMENDMENTS.

(a) SECTION 17.—Section 17(d) of the Occupational
Safety and Health Act of 1970 (29 U.S.C. 666(d)) (29
U.S.C. 666(d)) is amended to read as follows:

17 "(d) Any employer who fails to correct a violation 18 designated by the Secretary as serious, willful, or repeated 19 and for which a citation has been issued under section 9(a)20 within the period permitted for its correction (and a stay has not been issued by the Commission under section 21 22 10(d)) may be assessed a civil penalty of not more than 23 \$7,000 for each day during which such failure or violation 24 continues. Any employer who fails to correct any other violation for which a citation has been issued under section 25

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9(a) of this title within the period permitted for its correc-1 tion (which period shall not begin to run until the date 2 3 of the final order of the Commission in the case of any 4 review proceeding under section 10 initiated by the em-5 ployer in good faith and not solely for delay of avoidance 6 of penalties) may be assessed a civil penalty of not more 7 than \$7,000 for each day during which such failure or vio-8 lation continues.".

# 9 SEC. 705. CIVIL PENALTIES.

10 (a) IN GENERAL.—Section 17 of the Occupational
11 Safety and Health Act of 1970 (29 U.S.C. 666) is amend12 ed—

13 (1) in subsection (a)—

14 (A) by striking "\$70,000" and inserting 15 "\$120,000";

16 (B) by striking "\$5,000" and inserting
17 "\$8,000"; and

18 (C) by adding at the end the following: "In 19 determining whether a violation is repeated, the 20 Secretary shall consider the employer's history 21 of violations under this Act and under State occupational safety and health plans established 22 23 under section 18. If such a willful or repeated 24 violation caused or contributed to the death of 25 an employee, such civil penalty amounts shall

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1	be increased to not more than $$250,000$ for
2	each such violation, but not less than $$50,000$
3	for each such violation, except that for an em-
4	ployer with 25 or fewer employees such penalty
5	shall not be less than $$25,000$ for each such
6	violation.";
7	(2) in subsection (b)—
8	(A) by striking "\$7,000" and inserting
9	"\$12,000"; and
10	(B) by adding at the end the following: "If
11	such a violation caused or contributed to the
12	death of an employee, such civil penalty
13	amounts shall be increased to not more than
14	\$50,000 for each such violation, but not less
15	than $$20,000$ for each such violation, except
16	that for an employer with 25 or fewer employ-
17	ees such penalty shall not be less than $$10,000$
18	for each such violation.";
19	(3) in subsection (c), by striking "\$7,000" and
20	inserting ''\$12,000'';
21	(4) in subsection (d), as amended, by striking
22	"\$7,000" each place it occurs and inserting
23	``\$12,000'';
24	(5) by redesignating subsections (e) through (l)
25	as subsections (f) through (m), respectively; and

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(6) in subsection (j) (as redesignated by para graph (5)), by striking "\$7,000" and inserting
 "\$12,000;".

4 (b) INFLATION ADJUSTMENT.—Section 17 is further 5 amended by inserting after subsection (d) the following: 6 "(e) Amounts provided under this section for civil 7 penalties shall be adjusted by the Secretary at least once 8 during each 4-year period beginning January 1, 2015, to 9 account for the percentage increase or decrease in the 10 Consumer Price Index for all urban consumers during 11 such period.".

# 12 SEC. 706. CRIMINAL PENALTIES.

(a) IN GENERAL.—Section 17 (29 U.S.C. 666) (as
amended by section 705) is further amended—

15 (1) by amending subsection (f) to read as fol-16 lows:

17 (f)(1) Any employer who knowingly violates any standard, rule, or order promulgated under section 6 of 18 19 this Act, or of any regulation prescribed under this Act, 20 and that violation caused or contributed to the death of 21 any employee, shall, upon conviction, be punished by a fine 22 in accordance with title 18, United States Code, or by im-23 prisonment for not more than 10 years, or both, except 24 that if the conviction is for a violation committed after 25 a first conviction of such person under this subsection or

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subsection (i), punishment shall be by a fine in accordance
 title 18, United States Code, or by imprisonment for not
 more than 20 years, or by both.

4 "(2) For the purpose of this subsection, the term 'em5 ployer' means, in addition to the definition contained in
6 section 3 of this Act, any officer or director.";

7 (2) in subsection (g), by striking "fine of not
8 more than \$1,000 or by imprisonment for not more
9 than six months," and inserting "fine in accordance
10 with title 18, United States Code, or by imprison11 ment for not more than 2 years,";

(3) in subsection (h), by striking "fine of not
more than \$10,000, or by imprisonment for not
more than six months," and inserting "fine in accordance with title 18, United States Code, or by
imprisonment for not more than 5 years,";

(4) by redesignating subsections (j) through
(m) as subsections (k) through (n), respectively; and
(5) by inserting after subsection (i) the following:

21 "(j)(1) Any employer who knowingly violates any 22 standard, rule, or order promulgated under section 6, or 23 any regulation prescribed under this Act, and that viola-24 tion causes or contributes to serious bodily harm to any 25 employee but does not cause death to any employee, shall,

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upon conviction, be punished by a fine in accordance with 1 2 title 18, United States Code, or by imprisonment for not 3 more than 5 years, or by both, except that if the conviction 4 is for a violation committed after a first conviction of such 5 person under this subsection or subsection (e), punishment 6 shall be by a fine in accordance with title 18, United 7 States Code, or by imprisonment for not more than 10 8 years, or by both.

9 "(2) For the purpose of this subsection, the term 'em10 ployer' means, in addition to the definition contained in
11 section 3 of this Act, any officer or director.

12 "(3) For purposes of this subsection, the term 'seri13 ous bodily harm' means bodily injury or illness that in14 volves—

15 "(A) a substantial risk of death;

16 "(B) protracted unconsciousness;

17 "(C) protracted and obvious physical disfigure-18 ment; or

19 "(D) protracted loss or impairment, either tem20 porary or permanent, of the function of a bodily
21 member, organ, or mental faculty.".

(b) JURISDICTION FOR PROSECUTION UNDER STATE
AND LOCAL CRIMINAL LAWS.—Section 17 (29 U.S.C.
666) (as amended by section 705 and subsection (a)) is
further amended by adding at the end the following:

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"(o) Nothing in this Act shall preclude a State or
 local law enforcement agency from conducting criminal
 prosecutions in accordance with the laws of such State or
 locality.".

### 5 SEC. 707. PENALTIES.

6 Section 17(n) (as redesignated by section 706(a)(4)) 7 (29 U.S.C. 666(n)) is amended by adding at the end the 8 following: "Pre-final order interest on such penalties shall 9 begin to accrue on the date the party contests a citation 10 issued under this Act, and shall end upon the issuance 11 of the final order. Such pre-final order interest shall be 12 calculated at the current underpayment rate determined by the Secretary of the Treasury pursuant to section 6621 13 14 of the Internal Revenue Code of 1986, and shall be com-15 pounded daily. Post-final order interest shall begin to accrue 30 days after the date a final order of the Commis-16 17 sion or the court is issued, and shall be charged at the rate of 8 percent per year.". 18

# 19 SEC. 708. EFFECTIVE DATE.

(a) GENERAL RULE.—Except as provided for in subsection (b), this title and the amendments made by this
title shall take effect not later than 90 days after the date
of the enactment of this Act.

24 (b) EXCEPTION FOR STATES AND POLITICAL SUB-25 DIVISIONS.—A State that has a State plan approved under

#### **Discussion Draft**

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1 section 18 (29 U.S.C. 667) shall amend its State plan to 2 conform with the requirements of this Act and the amendments made by this Act not later than 12 months after 3 4 the date of the enactment of this Act. The Secretary of 5 Labor may extend the period for a State to make such 6 amendments to its State plan by not more than 12 7 months, if the State's legislature is not in session during the 12-month period beginning with the date of the enact-8 9 ment of this Act. Such amendments to the State plan shall 10 take effect not later than 90 days after the adoption of 11 such amendments by such State.